



PO Box 7950 Stn Main • Winnipeg, Manitoba Canada • R3C 0J1
(204) 360-4394 • sjohnson@hydro.mb.ca

June 22, 2012

Ms. Elise Dagdick
Environmental Assessment and Licensing Branch
Manitoba Conservation and Water Stewardship
Suite 160, 123 Main St., Winnipeg, MB
R3C 1A5

Ms. Dagdick

RE: Bipole III Transmission Project – Public EIS review and TAC comments

Please find enclosed responses to the Public EIS review and TAC comments which were submitted to Manitoba Hydro on May 16th 2012.

We trust the enclosed responds appropriately to your request. Should you have any questions or require further clarification of our comments please do not hesitate to contact us.

Regards,

Original Signed by Shannon Johnson

Shannon Johnson
Manager Licensing and Environmental Assessment Department
820 Taylor Ave (3)
Winnipeg, Manitoba
R3M 3T1

sj/tk

Manitoba Conservation and Water Stewardship

Bipole III Transmission Project

Public Review and TAC Comments

MCWS/MH-TAC

June 2012



Date	May 16 th 2012
Subject	Route Selection/Moose
Reference	Manitoba Conservation Package – TAC Comments
Source	Lands Branch
Question	MCWS/MH-TAC-001a

1

2 **Question:**

3 The preferred route between Mafeking and Birch River (east of PTH 10 and Swan Lake) bisects
4 critical habitat for moose. The right-of-way should be relocated further west and run parallel to
5 PTH 10 on the east side of the highway right-of-way. Provide an assessment of a new route
6 through this area that does not cross critical moose habitat.

7

8 **Response:**

9 Based on the comment above, there is some uncertainty as to the specific area of concern.
10 Results of modeling used for the EIS illustrate some relatively small blocks of high quality
11 habitat between Mafeking and Birch River, however the current routing does not bisect them
12 but rather parallels them to the east. The majority of the route in this area follows existing
13 linear development and/or road allowances with agricultural development. In the Mafeking
14 area there is a 15 km stretch of intact forested peat lands complex in what appears to be a
15 relatively inaccessible area intersected by the FPR. However the model used did not quantify
16 this area as high quality habitat for moose.

17 As this specific issue was not identified during consultation and assessment for the EIS, and
18 there are no available current survey data, it is not known where exactly the FPR bisects critical
19 moose habitat. Further information/clarification is needed from the Wildlife Ecosystem and
20 Protection Branch and/or Western Region respecting this concern. Manitoba Hydro is
21 coordinating a meeting with Manitoba Wildlife Branch biologists shortly, to discuss the moose
22 issue in this area.

Date	May 16th 2012
Subject	Route Selection/Caribou
Reference	Manitoba Conservation Package – TAC Comments
Source	Wildlife Branch
Question	MCWS/MH-TAC-001b

1

2 **Question:**

3 The proposed transmission line right-of-way through the known wintering area of the
 4 Wabowden boreal woodland caribou herd between PTH 373 and Highway 6 should be
 5 relocated. Provide an assessment for an alternate route north of the railway tracks at this
 6 location.

7

8 **Response:**

- 9 1. The proposed route location, in the vicinity of Wabowden, reflects Manitoba Hydro's
 10 efforts to balance a number of related concerns in the area and follows from analysis of
 11 a number of routing alternatives.
- 12 2. Key routing considerations included system security (physical separation from Bipoles I
 13 and II), avoidance/minimization of adverse effects on caribou and caribou habitat, and
 14 existing environmental disturbance (e.g., existing linear infrastructure).
- 15 3. Consultation respecting the proposed route identified concerns on the part of both the
 16 community of Wabowden and the Manitoba Association of Mining Inc. To the extent
 17 that these concerns involved potential for land use conflicts with development of the
 18 transmission line, the issue was considered to be manageable. However, the Mining
 19 Association Manitoba Inc. position extended to concern that the EMF effects of
 20 transmission line operations might compromise current and possible future exploration
 21 techniques, and could lead to lost resource development opportunities. Manitoba
 22 Hydro's review of the mining exploration concern with its EMF experts was not
 23 conclusive as to extent of possible interference with geophysical exploration. However
 24 mitigation measures were offered to the industry to minimize any possible interference.

- 25 Based on previous review of alternative routes in the Wabowden area, the results of
26 "routing the line north of the railway tracks at this location" (Manitoba Conservation, per
27 Elise Dagdick 10 May 2012) would include the following:
- 28 a. Increased separation between Bipole III and the existing Bipoles I and II,
29 and a corresponding incremental improvement in system security.
 - 30 b. Decreased fragmentation of woodland caribou habitat, reduced potential for
31 adverse effects on woodland caribou, and reduced uncertainty respecting the
32 effectiveness of currently proposed mitigation and monitoring programs.
 - 33 c. Increased risk of interference to future mining exploration surveying activity.
- 34 4. The extent of such effects would be subject to the specifics of a more precise assessment
35 requiring further details and research.
- 36 5. While moving the line north of the railway tracks may seem like an option to deal with
37 woodland caribou issues, all routing decisions are based on a reasonable balance of multiple
38 criteria and interests. Additional evaluation and consultation may be required for any routing
39 changes.

Date	May 16 th 2012
Subject	Route Selection/WMA
Reference	Manitoba Conservation Package – Wildlife Branch
Source	Wildlife Branch
Question	MCWS/MH-TAC-001c

1

2 **Question:**

3 The route should be relocated at least 800 meters from the boundaries of the Langruth and
4 Whitemud Watershed Wildlife Management Areas. Provide an assessment of the new location.

5

6 **Response:**

7 Manitoba Hydro recognizes the opportunity for mitigating potential Project effects through
8 avoidance of constraints at the routing stage of project planning. As a result WMAs (Wildlife
9 Management Areas) that could be avoided were avoided during the routing stage of the Project,
10 including the Langruth and Whitemud Watershed WMAs.

11 The most optimal route was chosen in the area, based on the identified criteria and information
12 available, including consultation. For a more detailed description of the route selection process
13 in the area see EIS Chapter 7 and the associated appendices. A brief route review specific to
14 the WMAs in question is presented below.

15 Langruth WMA –

- 16 • The Final Preferred Route (FPR) is located east of the road allowance that borders the
17 Langruth WMA so it will not be directly affecting the WMA;
- 18 • The north/south road allowance has been previously cleared adjacent to the WMA;
- 19 • The FPR parallels the road allowance adjacent to the Langruth WMA for 2 miles (~3200
20 m) of which ~2155 m are already cleared and farmed;
- 21 • Approximately 1045 m of right-of-way (ROW) requires clearing of intermittent
22 forest/shrub cover;

- 23 • Using/paralleling linear features (as is proposed), where possible, is usually considered a
24 mitigative strategy to minimize fragmentation effects;
- 25 • A routing criteria used for agricultural lands is to minimize land management unit
26 fragmentation to minimize interference to agricultural operations. Where possible, the
27 route was therefore placed along property lines; i.e. road allowance versus on the ½
28 mile line;
- 29 • Offsetting the FPR 800 meters will;
- 30 ○ place it on the ½ mile line;
- 31 ○ require clearing of approximately 620 m of contiguous forest stands and removal
32 of a 590 m long shelterbelt;
- 33 ○ directly affect two active yard sites;
- 34 ○ avoiding the yard sites will require an additional mile of line and two additional
35 angle structures (increased cost); and,
- 36 ○ upon further review of bird VEC habitat models shifting the FPR alignment east
37 would affect or encroach upon potential habitat for the following bird VEC's:
38 Pileated Woodpecker, Red-headed Woodpecker, Ruffed Grouse, and Sprague's
39 Pipit.

40 Whitemud Watershed WMA (2 parcels) –

- 41 • Routing of the FPR across the Assiniboine River and past the Whitemud Watershed WMA
42 parcels is driven by land use (e.g. irrigation and irrigation potential), housing (active
43 yard sites), land ownership (e.g. First Nation lands) and land use (e.g. WMAs);
- 44 • The north/south segment of the FPR north of the Assiniboine River is located just east of
45 the ½ mile line and thereby avoids the western WMA parcel;
- 46 • Land ownership, active yard sites and pivot irrigation systems and efforts to protect dry
47 upland sand prairie sites, limit routing through the area generally, and specifically
48 through the Whitemud Watershed WMA parcels;
- 49 • there are no realistic options to moving the line 800 m in either direction;
- 50 • the existing route is optimal at avoiding nearby local and important bird VEC habitats;
51 whereas
- 52 • a shift in the FPR alignment in this area would increase the potential affects or encroach
53 upon potential habitat for the following bird VEC's: Baird's Sparrow, Bald Eagle,

54 Burrowing Owl, Golden-winged Warbler, Loggerhead Shrike, Pileated Woodpecker, Red-
55 headed Woodpecker, Ruffed Grouse, Short-eared Owl, and Sprague's Pipit.

56 The siting of the Bipole III Final Preferred Route (FPR) is the result of a comprehensive site
57 Selection and Environmental Assessment process involving consultation with government,
58 municipal leaders, stakeholders, First Nation leadership and members, the Manitoba Metis
59 Federation, Aboriginal Traditional Knowledge studies, available constraints data gathering,
60 multi-disciplinary biophysical and socio-economic studies and technical (including cost)
61 considerations. Twenty-eight evaluation criteria were used in the process (see EIS Chapter 7
62 and supporting appendix 7a). Manitoba Hydro recognizes the opportunity for mitigating
63 potential Project effects through avoidance of constraints at the routing stage of project
64 planning. As a result the WMAs that could be avoided were avoided during the routing stage of
65 the Project, including the Langruth and Whitemud Watershed WMAs. Of note is that adjusting a
66 segment of a route (section between two angle towers) for a specific location may have
67 significant effects on other biophysical or socio-economic values associated with that segment
68 and potentially portions of adjoining segments, as well as technical and cost implications.
69 Because of infrastructure scale, routing challenges are significantly different between a single
70 pole distribution line that is normally placed within road allowances versus the proposed Bipole
71 III 500 kV Direct Current Transmission line with steel towers requiring a 66 meter wide right-of-
72 way.

73 Based on comments received by Manitoba Hydro from Manitoba Conservation & Water
74 Stewardship suggesting separation between WMAs and the Bipole III ROW during a review of
75 the Preliminary Preferred Route (PPR), a review was undertaken to examine if improvements to
76 routing could be made. When considering all evaluation criteria for routing purposes, benefits of
77 route adjustments adjacent to the Langruth and Whitemud WMAs were not apparent. On the
78 contrary, challenges arise with respect to housing, land ownership, land use and technical
79 considerations (see below). Manitoba Hydro is also not aware of any policy or guideline
80 directive stipulating buffer requirements between WMA boundaries and transmission line ROWs
81 whereas developments such as grazing, forage crop production, mining, forestry, hunting,
82 trapping, etc. are acceptable practices in some WMAs.

Date	May 16 th 2012
Subject	Access/Transmission Line Construction
Reference	Manitoba Conservation Package – TAC Comments
Source	Lands Branch
Question	MCWS/MH-TAC-002a

1

2 **Question:**

3 More information is required with respect to access detours that will be needed outside the 66
4 metre right-of-way at locations where terrain is not favourable to facilitate vehicular travel
5 within the right-of-way.

6

7 **Response:**

8 Access detours (by-passes) are generally required when there are steep rock formations and /or
9 other obstructions on the right-of-way (ROW) that will not safely allow trucks and/or equipment
10 to pass. At these locations, only when the necessary approvals are in place, our clearing
11 contractor will cut an approximate 15 to 20 m wide by-pass outside the ROW. It will be of
12 minimal length that will allow passage past the obstruction. However it must be built so that it
13 will facilitate the access requirements of the entire project and be able to allow safe passage of
14 trucks/trailers carrying transmission tower sections and other transmission line components or
15 construction related material and equipment.

16 It is generally not possible to determine these locations in advance by a desktop study.
17 However, preliminary analysis of LIDAR data will be used to initially locate areas most likely
18 requiring an excursion outside the ROW. This information will be provided to Manitoba
19 Conservation (MCWS) for initial review prior to commencement of construction. As the clearing
20 operations advance to the point that a by-pass is required, Manitoba Hydro (MH) field personnel
21 will do an "on-foot" site reconnaissance to determine the best location, taking care to avoid any
22 environmentally sensitive sites. MH will obtain GPS coordinates of the proposed route and then
23 review with MCWS and seek approval to proceed.

Date	May 16 th 2012
Subject	Transmission Line Construction / Hunting/Harvesting
Reference	Manitoba Conservation Package – TAC Comments
Source	Lands Branch
Question	MCWS/MH-TAC-002b

1

2 **Question:**

3 Confirm that hunting by project staff will be prohibited.

4

5 **Response:**

6 Manitoba Hydro confirms that during the construction phase of the project, hunting will be
 7 prohibited by project staff. This will be achieved by restrictions against possession of firearms
 8 by those workers at construction sites and those residing in associated camps.

Date	May 16th 2012
Subject	Route Selection/Wolverine
Reference	Manitoba Conservation Package – TAC Comments
Source	Lands Branch
Question	MCWS/MH-TAC-002c

1

2 **Question:**

3 On page, 8-108, the EIS states that clearing in wolverine range will occur during winter when
4 dens are non-active. Female wolverine usually den up in February and have young during the
5 month of March. Discuss potential impacts and mitigation measures in relation to clearing and
6 wolverine denning during the winter months.

7

8 **Response:**

9 The wolverine denning season is broadly described as ranging between February and April, with
10 reproductive use of the den occurring from late February to early March (Harris and Ogan,
11 1997). More specifically, denning occurs in areas where snow is one meter in depth or greater,
12 providing insulation for survival during the winter (Magoun and Copeland, 1998). Although
13 requirements for wolverine denning sites are very specific, they are not described as limiting.
14 Snow accumulation is the main attribute as wolverine tunnel in deep snow that from naturally
15 around rock formations or fallen trees. Sites where wolverine dens have been recorded in the
16 literature in a range of locations, include ravines where snow accumulates (Pulliainen 1968,
17 Bjärvall 1982, Serebryakov 1984, Magoun 1985), snow-covered rocky areas (Haglund 1966,
18 Myrberget 1968, Pulliainen 1968, Copeland 1996, Lee and Niptanatiak 1996), snow-covered
19 fallen trees (Pulliainen 1968, Zyryanov 1989, Copeland 1996, Inman et al. 2007, Pulliainen 1968,
20 Landa et al. 1998) and taiga peat bogs or conifer forests with rocky areas and fallen trees
21 (Pulliainen 1968). Wolverine are also known to construct two types of reproductive dens; natal
22 dens (where young are born) and; maternal dens where female wolverine may relocate kits if to
23 a more suitable site (Magoun and Copeland 1998).

24 Natural den abandonment is coincided with periods when daily temperatures consistently rise
25 above freezing in the spring (Magoun and Copeland, 1998). As described in the Bipole III
26 Mammals Technical Report (2011), local human disturbance (via foot traffic or snowmobile) is
27 not implicated in natal den abandonment, but has been implicated in the movement of kits from
28 maternal dens and rendezvous sites (Magoun and Copeland, 1998). Over-snow vehicles and
29 forms of winter recreation have been cited to potentially displace wolverines from potential
30 denning habitat (Copeland, 1996).

31 Wolverines are documented to have extremely large home ranges, ranging from 50 to 400 km²
32 for females and 230 to 1580 km² for males (COSEWIC, 2003). A review of the literature
33 suggests that wolverine avoid areas containing regular disturbance; Dawson et al (2010) found
34 that the average road density within a wolverine home range was between 0.33 to 0.43
35 km/km². As an example, Dawson *et al.* reported one denning site was located 5 km from the
36 nearest lightly used mining road, 7 km from the nearest forestry road and cut block, and 10 km
37 from the nearest active logging operation (Dawson *et al.*, 2010). These results are supported by
38 other authors, such as May 2007, which found that the den sites were located at an average
39 distance of 7,461 and 3,058 meters from the nearest public and private road (respectively).
40 These studies highlight that wolverine shift their use within their home range and surrounding
41 area to avoid areas containing human disturbance

42 Based on the literature described above, it is highly unlikely that wolverine will be present
43 within the FPR construction areas where pre-existing anthropogenic features occur. Additionally,
44 with some construction beginning prior to potential denning dates, disturbance from the
45 construction activities may deter wolverine interest in denning near the FPR. It has been
46 documented that wolverine will leave their dens with their young if they feel threatened or
47 detect human presence with the denning area (Magoun and Copeland, 1998). Magoun and
48 Copeland (1998) suggested that in the case of natal dens, wolverines will not move their kits
49 from the den unless it is disturbed; however females will quickly move their kits from maternal
50 dens within hours of detecting researchers in the general vicinity of dens. Due to their
51 extremely wide home range and the low density of wolverine reported for the Study Area
52 (Bipole III Mammals Technical Report, 2011), it is anticipated that disturbance caused through
53 the construction of the Bipole III transmission line will have minimal to no effect on wolverine
54 populations.

55 No specific wolverine denning sites have been identified to date within the Bipole III Study
56 Area, thus mitigation measures for this species is dependent on pre-construction site inspection.
57 Physical descriptions of wolverine tracks will be provided to site inspectors for monitoring of
58 construction areas for current wolverine activity that may indicate natal or maternal denning
59 sites. If dens or snow tunnels are found, adaptive management and the appropriate response
60 described through the *Forest Management Guidelines for Terrestrial Buffers* (2010) will be
61 applied. The *Forest Management Guidelines for Terrestrial Buffers* outlines that upon discovery,
62 all large mammal dens should be buffered by a width of 50 meters as a measure of protecting
63 the animal from harm or disturbance by development. The *Forest Management Guidelines for*
64 *Terrestrial Buffers* (2010) also outlines that because wolverine dens are only used during the
65 winter months, potential denning sites are difficult to locate during pre-construction surveys as
66 snow accumulation is the main criteria for denning.

67

68 **Literature Cited:**

- 69 Bjarvall, A. 1982. A study of the wolverine female during the denning period. Trans. of the
70 International Cong. of Game Biologists. 14: 315-322.
- 71 Copeland, J. 1996. Biology of the wolverine in central Idaho. M.S. Thesis, University of Idaho,
72 Moscow. 138 pp.
- 73 COSEWIC 2003. COSEWIC assessment and update status report on the wolverine *Gulo gulo* in
74 Canada. Committee on the Status of Endangered Wildlife in Canada. Ottawa. vi + 41 pp.
- 75 Dawson, F. N., Magoun, A. J., Bowman, J., & Ray, J. C. (2010). Wolverine , *Gulo gulo* , Home
76 Range Size and Denning Habitat in Lowland Boreal Forest in Ontario. *The Canadian Field-*
77 *Naturalist*, 139-144.
- 78 Government of Manitoba. 2010. Manitoba Conservation Forest Practices Guidebook: Forest
79 Management Guidelines For Terrestrial Buffers (p. 20). Winnipeg, Manitoba.
- 80 Haglund, B. 1966. De stora rovdjurens vintervanos. *Viltrevy* 4: 245-283.
- 81 Harris, J. E., and C.V. Ogan. 1997. Mesocarnivores of Northern California Biology, Management,
82 & Survey Techniques. Mesocarnivores of Northern California: Biology, Management, &
83 Survey Techniques Workshop (p. 127). Arcata, CA: University of Berkeley, The Wildlife
84 Society, California North Coast Chapter.

- 85 Inman, R. M., K. H. Inman, A. J. McCue, M. L. Packila, G. C. White, and B. C. Aber. 2007.
86 Wolverine space use in Greater Yellowstone. Pages 1–20 in Wildlife Conservation Society,
87 editor. Greater Yellowstone Wolverine Program, Cumulative Report. Wildlife Conservation
88 Society, North America Program, Bozeman, Montana, USA.
- 89 Landa, A., O. Strand, J.D.C. Linnell, and T. Skogland. 1998. Home-range sizes and altitude
90 selection for arctic foxes and wolverines in an alpine environment. *Canadian Journal of*
91 *Zoology* 76:448-457.
- 92 Lee, J. and A. Niptanatiak. 1996. Observation of repeated use of a wolverine, *Gulo gulo*, den on
93 the tundra of the Northwest Territories. *Canadian Field-Naturalist* 110:349-350.
- 94 Magoun, A.J., and J.P. Copeland. 1998. Characteristics of wolverine reproductive den sites.
95 *Journal of Wildlife Management* 62:1313-1320.
- 96 Magoun, A.J. 1985. Population characteristics, ecology and management of wolverines in
97 northwestern Alaska. Ph.D. Thesis, University of Alaska, Fairbanks, Alaska. 197 pp.
- 98 Manitoba Hydro. 2011. The Bipole III Mammals Technical Report.
- 99 Myrberget, S. 1968. The breeding den of the wolverine, *Gulo gulo*. *Fauna*, 21:108-115. (In
100 Norwegian with English summary.)
- 101 Pulliainen, E. 1968. Breeding biology of the wolverine (*Gulo gulo* L.) in Finland. *Annals*
102 *Zoologica Fennici* 5:338-344.
- 103 Serebryakov, V. F. 1984. Wolverine dens in tundra of the Bolshezemelsky area. *Zool. Zh.* 63:
104 953-955. [In Russian, English summary.]
- 105 Zyryanov, A. N. 1989. Spatial distribution, feeding and reproductive behavior of wolverine in
106 Siberia. *Bulletin Moskovskogo Obshchestva Ispytatelei Prirody Ot Del Biologicheskoye*: 94: 3-
107 12.
- 108

Date	May 16th 2012
Subject	Caribou
Reference	Manitoba Conservation Package – TAC Comments
Source	Lands Branch
Question	MCWS/MH-TAC-002d

1

2 **Question:**

3 Page 8-93, the potential residual impacts of access with respect to caribou harvest may have
 4 been underestimated in relation to the Cape Churchill coastal herd. Clarification is required
 5 regarding what kind of use will be minimized and how use will be minimized.

6

7 **Response:**

8 Manitoba Hydro will manage access during construction through gating and restriction of travel
 9 to Manitoba Hydro and contractor staff. All workcamp residents will be prohibited from having
 10 firearms in the workcamp and controlled construction area.

11

12 Manitoba Hydro’s assessment was based on a review of historical range occupation of both the
 13 Cape Churchill and Pen Island caribou populations as well as reports of major caribou harvest
 14 events associated with periodic migration. Both the Cape Churchill and Pen Island populations
 15 have experienced significant population growth since the mid 1980’s. Based on information
 16 from Manitoba Conservation and local communities, large harvests of caribou from either or
 17 both the Cape Churchill and Pen Island caribou herds (> 100 animals) have occurred in recent
 18 years. These periodic high rates of harvest are associated with existing roads and
 19 infrastructure in the Gillam-Keewatinow area. It is identified in the EIS that a residual effect of
 20 the project includes a potential increased harvest on animals. However, as the migration of
 21 animals from these herds to the Project Study Area is periodic, both between years and in
 22 terms of time in any one year), it is expected that the residual effect over time will not be
 23 significant given current estimated population numbers for both herds.

24 Manitoba Hydro does not have management authority for caribou but is prepared to continue
25 working with Manitoba Conservation and Water Stewardship (MCWS), and with the local First
26 Nation communities (through their Resource Management Boards) on management and
27 stewardship initiatives to better conserve and manage these caribou herds and reduce the
28 potential for overharvest and wastage of caribou while maintaining rights-based hunting
29 opportunities. Monitoring existing satellite collared animals during construction will be
30 continued for this purpose. If necessary, additional actions in cooperation with MCWS and the
31 local First Nations will be undertaken if it is determined that the harvest levels in the Gillam-
32 Keewatinow area threaten the continued health of either of these caribou herds.

Date	May 16 th 2012
Subject	Caribou
Reference	Manitoba Conservation Package – TAC Comments
Source	Lands Branch
Question	MCWS/MH-TAC-002e

1

2 **Question:**

3 P. 8-87 – Provide more information on Coastal Caribou species as compared to
4 woodland caribou.

5

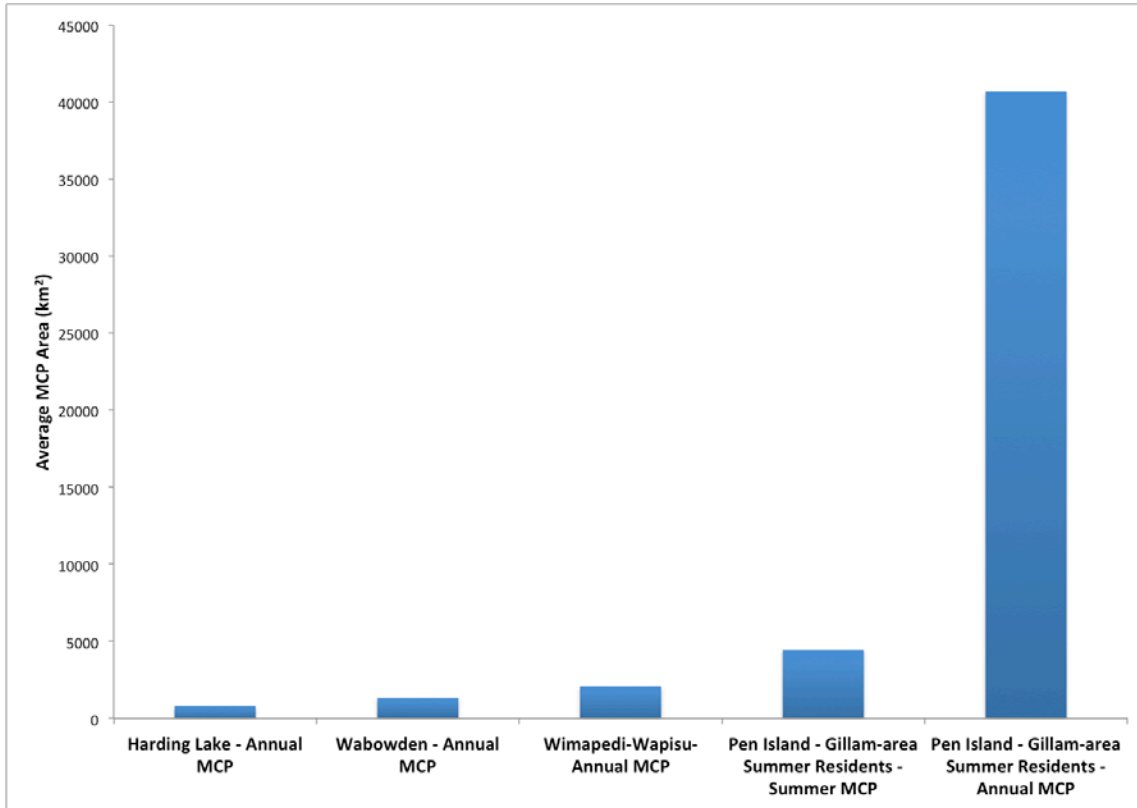
6 **Response:**

7 Comparisons of boreal woodland caribou range were conducted with coastal
8 populations to better compare these two ecotypes of *Rangifer tarandus caribou*. Total
9 annual Minimum Convex Polygons (MCP) for the Wabowden, Wimapedi-Wapisu, and
10 Harding Lake boreal woodland caribou ranges, and total summer MCPs for the Gillam-
11 area “summer resident” Pen Island range were calculated and average area for each
12 range was computed. For all ranges, only those animals for which a minimum of one
13 year of telemetry data had been collected were included. Consequently, range average
14 MCPs were based on 21 animals in Wadowden, 32 animals in Wimapedi-Wapisu, 18
15 animals in Harding Lake, and six Pen Island animals identified as Gillam-area summer
16 residents.

17 The average MCP areas are illustrated in Figure 1. All boreal caribou ranges were
18 observed to have significantly smaller annual range MCP areas than the summer MCP
19 area exhibited by the Pen Island summer residents. The Pen Island average summer
20 MCP occupied an area of approximately 4,426 km². Wimapedi-Wapisu, the largest
21 boreal range, encompassed approximately 2,279 km², or 47% of the Pen Island

22 summer MCP. The smallest boreal range, Harding Lake, occupied only 798 km² or 18%
 23 of the Pen Island summer MCP.

24



25

26 **Figure 1. Comparisons of annual range sizes among boreal woodland caribou**
 27 **populations and summer resident Pen Island caribou**

28 **Coastal Caribou**

29 Of the two coastal populations, the Cape Churchill herd is known to calve in major
 30 concentrations along Hudson Bay between Cape Churchill and the Owl River. In more
 31 recent years animals from the Cape Churchill herd are known to make periodic
 32 migrations south into the Project Study Area, particularly into the Conawapa and
 33 Keyask areas (pers. com. D. Hedman, 2010.) which has been verified from recent
 34 telemetry studies that commenced in 2010. Based on aerial reconnaissance flights
 35 conducted by Manitoba Conservation in the mid to late 1970's the population at that
 36 time was believed to number in the hundreds, and this was supported by anecdotal

37 information provided to Manitoba Conservation by long-term Churchill residents who
38 trapped and traveled in the area. At that time the majority of animals appeared to
39 confine their annual movements to areas within what is now the Churchill Wildlife
40 Management Area and Wapusk National Park (which at that time was in fact the Cape
41 Churchill Wildlife Management Area) with groups of animals occasionally venturing
42 further west. The herd's numbers increased quite rapidly through the 1980's and 1990's
43 based on additional data from aerial reconnaissance conducted by Manitoba
44 Conservation. In the mid-1980s, the Cape Churchill population was estimated at 1,700
45 animals in the area between Cape Churchill and Nelson River (Elliot, 1986). Since the
46 establishment of Wapusk National Park in 1996, Parks Canada conducted an
47 "uncontrolled" photographic survey resulting in a count approximately 3,000 animals in
48 2007 (Parks Canada 2007). Manitoba Conservation now estimates the Cape Churchill
49 population at approximately 3,500 – 5,000 animals (pers. com. D. Hedman, 2010.).

50 The results of recent satellite collaring and tracking conducted from 2010 to present
51 illustrate strong fidelity in calving, post calving congregations and southerly migrations
52 to areas near the northern portion of the Project Study Area. During the course of this
53 collaring, the Cape Churchill animals migrated well into the Project Study Area during
54 December of 2010, in areas near the Conawapa access road. A major harvest of
55 animals was documented along and near the access road which coincided with the
56 results of collar data acquired for this period. Aerial survey and satellite telemetry data
57 also demonstrated significant annual variation in winter presence throughout the
58 northern portion of the Project Study Area by Cape Churchill animals. Aerial surveys
59 conducted in 2009 to determine the possible presence of resident winter boreal type
60 caribou yielded little sign of caribou in the area compared to 2010 when a significant
61 migration of Cape Churchill caribou inundated the Gilliam area. During that time,
62 mortality to hunting was estimated at approximately 100 caribou (D. Hedman pers.
63 com. Manitoba Conservation, 2011). Aerial surveys conducted by Manitoba Hydro Major
64 Projects and Licensing (MPAL) to further assess the presence or absence of wintering
65 sedentary caribou and potential boreal ecotypes yielded no sign of caribou in the areas

66 previously surveyed. Therefore there is little evidence of local year round resident
67 caribou near the Bipole III Project Study Area.

68 **4.9.2 Pen Island Coastal Caribou Herd**

69 The existence of the Pen Island coastal caribou herd was a relatively discrete caribou
70 population. This herd, was relatively unknown until the 1970's and its range outlined in
71 the late 1980's/early 1990's. Random aerial surveys suggest this herd may have been
72 subject to significant, but yet to be understood, changes in terms of numbers and
73 range use.

74 There is relatively little quantitative information available on the historic number,
75 distribution and behavior of caribou for the area occupied by the Pen Island caribou
76 herd. Historical records from the 1700's record the presence of caribou along the coast
77 of Hudson Bay from the Nelson River in Manitoba to the Niskibi River in northwestern
78 Ontario (and even further east to Cape Henrietta) and that caribou were regularly
79 harvested at varying distances inland from the coast by First Nations people during the
80 winter months. These records further suggest that by the late 1700's the caribou in the
81 area were reduced to a few migratory bands, attributing this to heavy hunting to
82 provide meat for sustenance and for the Hudson Bay Company's Fur Posts (Abraham
83 and Thompson, 1996). Hudson Bay Company records report that that the numbers of
84 caribou along the coast started to increase again in the late 1800's (Magoun et al.,
85 2004) but were still limited to a few migratory bands in the early 1900's (Abraham and
86 Thompson, 1996).

87 It was not until the 1950's and 1960's that that a series of winter surveys were flown
88 along the Hudson Bay coast and south, the results showing the coastal zone being
89 virtually unoccupied by caribou but were being found 80 to 160 kms inland. It was not
90 until the 1970's that the migration of caribou between the coastal area and inland
91 forested habitats of Manitoba and Ontario was confirmed and it was named the Pen
92 Island caribou herd (due to the proximity of the Pen Islands to what was then the main
93 area of calving activity). It has now been shown that that the caribou used the coastal

94 area in the summer months (April – July) for pre-calving, calving and post-calving
95 activities and moved to inland areas from late summer to the following spring (August
96 to March) for breeding and wintering activities (Abraham and Thompson, 1996).

97 Results of photographic counts of caribou from York Factory, Manitoba to Fort Severn,
98 Ontario showed an overall increase in population but with annual fluctuations in
99 population counts as follows: 2,300 in July 1979, 4,666 in July 1986, 7,424 in July 1987,
100 3,190 in July, 1988, 5,113 in July 1993, and 10,798 in 1994. Between 1987 and 1989
101 the main calving area was located on the Hudson Bay coast between the Kettle River
102 (Manitoba) and the Niskibi River (Ontario). Winter surveys combined with radio-collared
103 monitoring showed the use of winter range in 1987/88, 1988/89 and 1989/90 varied
104 substantially with the animals showing no preference for forest types (Abraham and
105 Thompson, 1996).

106 Unfortunately there have been no new caribou studies and few “targeted” caribou
107 surveys done by either Manitoba or Ontario along the Hudson Bay coast between York
108 Factory and Fort Severn since the mid-1990’s and those that have been done raise
109 questions regarding the current status and dynamics of the Pen Island herd. For
110 example surveys done between 1997 and 2000 showed that the large summer coastal
111 calving and post-calving aggregations observed between the Kettle and Niskibi Rivers in
112 the late 1980’s/early 1990’s had largely disappeared but at the same time new
113 aggregations, though smaller, were beginning to appear along the coast from Fort
114 Severn to Peawanuck, Ontario and it appeared winter populations east of the Severn
115 River also appeared to increase. Incidental observations made while conducting other
116 wildlife surveys along the coast in the early 2000’s showed much the same (Magoun et
117 al., 2004).

118 Since before the 1970’s caribou were routinely seen and harvested by First Nations
119 people from Shamattawa to God’s Lake in the fall and winter months and it is logical to
120 assume these were Pen Island animals. In the winters of 1991/92 and 1993/94 large
121 numbers of caribou also believed to be from the Pen Island herd were observed to

122 venture more inland than usual to areas west and south of Gillam (Thompson, 1994).
123 And since that time,, the Pen Island caribou have been observed to make periodic
124 movements into the Project Study Area, making them more available to First Nations
125 (and a limited number of recreational hunters) in the Gillam area.

126 Based on the current satellite tracking data and the results of Aboriginal Traditional
127 Knowledge, there is confirmation of caribou occupying areas near the Project Study
128 Area and in proximity to existing and proposed Manitoba Hydro infrastructure in the
129 Lower Nelson River area including the Bipole III FPR.

130 **Literature Cited:**

131 Abraham, K. F., & Thompson, J. E. 1996. Defining the Pen Islands Caribou Herd of southern
132 Hudson Bay. *Rangifer*, (Special Issue No. 10), 19-21.

133 Elliott, D.C. 1986. Moose and woodland caribou management program relative to the Limestone
134 Hydro Electric Development 1986 Moose Census. Manitoba Department of Natural
135 Resources. Thompson, Manitoba. 18 pp.

136 Magoun, A. J., Abraham, K. F., Thompson, J. E., Ray, J. C., Michel, E., Brown, G. S., Woolmer,
137 G., et al. 2004. Distribution and relative abundance of caribou in the Hudson Plains
138 Ecozone of Ontario. *Wildlife Conservation*, (Special Issue No. 16), 105-121.

139 Parks Canada. 2007. *Wapusk National Park of Canada Management Plan* (No. R63-350/4-
140 2008E) (p. 78).

141 Thompson, J. E. & Abraham, K. F. 1994. Range, seasonal distribution and population dynamics
142 of the Pen Islands caribou herd of southern Hudson Bay. Unpubl. Report. Ontario Min.
143 Nat. Res., Moosonee, Ontario. 94 pp.

144 **Personal Communication:**

145 Hedman, D. 2010. Regional Wildlife Manager, Manitoba Conservation, Thompson, Manitoba and
146 Vice-Chairman, Beverly and Qamanirjuaq Caribou Management Board.

Date	May 16 th 2012
Subject	Caribou/Monitoring
Reference	Manitoba Conservation Package – TAC Comments
Source	Lands Branch
Question	MCWS/MH-TAC-002f

1

2 **Question:**

3 Page 8-101, Summary of Residual Effects on Boreal Woodland Caribou, paragraph 8 – is
4 Manitoba Hydro planning to develop range management plans for the Wabowden, Bog, and/or
5 Reed Lake ranges? Wildlife is regulated under authority of the Province and Manitoba
6 Conservation and Water Stewardship (MCWS) is responsible for developing range management
7 plans.

8

9 **Response:**

10 Manitoba Hydro is not planning to develop management plans for the above ranges. The
11 referenced paragraph (below) was provided to indicate that Manitoba Conservation is the
12 management authority and has a large role in sustaining local populations through its on-going
13 management and enforcement activities. Manitoba's Conservation and Recovery Strategy for
14 Boreal Woodland Caribou states "All land-users on caribou ranges in Manitoba, including
15 government departments and crown corporations, share responsibility for support and
16 commitment to the management and recovery of boreal woodland caribou in Manitoba".
17 Manitoba Hydro will continue to review mitigation and monitoring activities related to boreal
18 woodland caribou with Manitoba Conservation in order to assist it in achieving its recovery goals
19 for boreal woodland caribou. The referenced paragraph below identifies that integrated
20 management solutions will be important, for which Manitoba Conservation will be the regulatory
21 authority.

22 *"Integrated management solutions involving Manitoba Conservation will also be important in*
23 *sustaining these local populations through enforcement of regulations protecting boreal*

- 24 *woodland caribou from hunting, access management and the regulation of other resource use*
25 *activities that may increase the cumulative effects.” (Bipole III EIS p8-101.)*

Date	May 16 th 2012
Subject	Route Selection/ASI
Reference	Manitoba Conservation Package – TAC Comments
Source	Lands Branch
Question	MCWS/MH-TAC-002g

1

2 **Question:**

3 Page 6-146, Table 6.3-6, Partridge Crop Hill Area of Special Interest (ASI), south of Nelson
4 House, is within the Project Study area and should be included in this table. Does the omission
5 of this ASI change the assessment of the project's impacts on ASIs?

6

7 **Response:**

8 The Partridge Crop Hill ASI has been inadvertently omitted from Table 6.3-6. It is; however,
9 included in the corresponding maps "Protected and Designated Lands", series 6-2800,
10 specifically maps 02 and 03. The Final Preferred Route's closest point to Partridge Crop Hill is
11 approximately 44 km to the southeast. As a result there will be no Project effects on the
12 Partridge Crop Hill ASI, and the omission of this ASI from Table 6.3-6 does not change the
13 assessment of the Project's impacts on ASIs as a whole.

Date	May 16 th 2012
Subject	Caribou/Monitoring
Reference	Manitoba Conservation Package – TAC Comments
Source	Lands Branch
Question	MCWS/MH-TAC-002h

1

2 **Question:**

3 The EIS states that existing collars from the Cape Churchill and Pen Island ranges will be
4 monitored during construction. Does this involve supporting the present Conservation and
5 Water Stewardship/Resource Management Board project that is now in progress?

6

7 **Response:**

8 Manitoba Hydro has indicated that it will monitor the above mentioned herds for tracking their
9 movements in and around the Bipole III study area. As the construction schedule will be 5
10 years in duration in the Keewatinow area MH may need to supplement the existing collaring
11 program as it reaches the end of its useful life in several years time. The number and type of
12 collars required to accomplish Bipole III monitoring objectives may not be as extensive as the
13 current deployment supporting caribou research in the area. Manitoba Hydro will review the
14 biophysical monitoring plan with Manitoba Conservation including the NE Region in the near
15 future, at which time caribou monitoring in the area can be discussed.

Date	May 16 th 2012
Subject	Habitat/Mammals
Reference	Manitoba Conservation Package – TAC Comments
Source	Lands Branch
Question	MCWS/MH-TAC-002i

1

2 **Question:**

3 Page 8-111 of the EIS states that mapping of marten habitat in the Bipole III Mammals
4 Technical Report indicates a small amount of marten habitat is anticipated to overlap existing
5 site access roads set to be used for the Project. This is incorrect. There is a strong potential
6 for marten along the entire corridor within the Boreal Forest Region. What are the implications
7 to the EIS? How was habitat for Moose, Caribou, Marten, and Beaver determined?

8

9 **Response:**

10 The EIS states that American marten habitat occurs regularly along the transmission line right-
11 of-way. For the purpose of evaluating the alternate routes and assessing the Final Preferred
12 Route (FPR), habitat models were developed for VEC species including American marten. The
13 American marten model used a combination of land age and cover-types derived from the
14 project habitat data (LCCEB – see below summary). Specifically, the model was intended to
15 identify high quality habitat based on the known habitat requirements for this species. The
16 model identifies coniferous forests and mixed wood forests equal to or greater than 60 years of
17 age as being high quality habitat. These parameters are reflective of old growth mixed wood
18 and coniferous forests of which marten are known to prefer. It is recognized that marten can
19 and will be found in all habitat types, however evaluating the amount of predicted high quality
20 habitat provided a tool in evaluating the amount of high quality habitat being affected by
21 alternative routes, and assessing the amount of habitat intersected by the FPR based on the
22 model.

23 There are no implications to the predicted residual effects outlined in the EIS as these relate to
24 marten occurrence in all habitat along the FPR.

25 High quality habitat for other VEC species was defined as follows:

26 **Beaver Model:**

27 The beaver model used a combination of land age and covertype. A land age of broadleaf and
28 mixed wood forests between 5 and 40 years were chosen to allow for tree sizes large enough to
29 be used for browse and building materials. In addition, treed wetland and shrub covertypes of
30 any age were included. Finally, these covertypes were only included if they were within 100 m
31 from a waterbody 500,000 m² or smaller.

32 **Moose Model:**

33 The moose model included all tall shrubs in the Mid-boreal Upland and Aspen Parkland
34 Ecoregions as well as all forest stands and tall shrubs between 10 and 60 years of age for the
35 rest of the Project Study Area to allow for an adequate amount of time for forest regeneration
36 which is considered quality moose browse.

37 **Caribou Model**

38 Models were developed for caribou calving and caribou wintering areas by characterizing land
39 cover category area and habitat patch metrics for data associated with known calving
40 locations based on real time satellite telemetry collars on female caribou. The details of coarse
41 scale modeling are provided in the Caribou Technical Report.

42

43 *Background to the Land Cover Classification Enhanced for Bipole III (LCCEB)*

44 For the purpose of assessing alternate routes and the Final Preferred Route (FPR) landscape
45 habitat models were developed using the Land Cover Classification Enhanced for Bipole III
46 (LCCEB). It is based upon the Landcover Classification for Canada (LCC) developed by the
47 Canadian Forest Service (Wulder and Nelson, 2003). The LCC layer is a national vector
48 database mapping layer that has been harmonized across the major Federal Departments
49 involved in land management or land change detection (Agriculture and Agri-Foods Canada -
50 AAFC, Canadian Forest Service - CFS, and Canadian Centre for Remote Sensing (CCRS).
51 Existing forest classifications and inventories are based primarily on aerial photography,
52 whereas development of the LCC was done using remotely sensed imagery (Landsat data)
53 as part of the Earth Observation for Sustainable Development of Forests (EOSD) program.

54 The enhanced version (LCCEB) includes the addition of wetland features, Manitoba forest
55 harvest layers, and forest fire layers. This provides attribute data that defines the landform and
56 soil conditions as well as fire and harvest records for the Project Study Area. The following list
57 describes data layers contained in the LCCEB for habitat mapping purposes

- 58 1. A comprehensive fire layer including fire data obtained from Manitoba Land Initiative
59 (MLI) and Manitoba Conservation. Data were collected between 1926 and 2010 and as
60 such have variable spatial resolution and reporting scale.
- 61 2. A 1:1 million-scale Manitoba Wetlands layer identifying wetland information for the
62 Province.
- 63 3. The Canadian Ecological Land Classification System, a 1:1 Million-scale national layer
64 based on the National Stratification Working Group's Ecological Land Classification for
65 Canada.
- 66 4. A combined layer that provides line-work for forest harvest areas in the Project
67 Study Area. This layer combines harvest data provided by Louisiana-Pacific Inc., Tolko
68 Industries Ltd., and Manitoba Conservation. Scale and reporting over time varies with the
69 earliest records dating to the 1960's for softwood harvest. Scale is assumed to be
70 equivalent to digitized line work from aerial photography (1:15,000)
- 71 5. A FMU layer providing boundaries for the LCCEB, obtained from the Manitoba FRI
72 database.

73 Habitat models were developed for beaver, American marten, moose, and elk. Most queries
74 were based on LCCEB covertypes and, in the case of beaver, attributes of a detailed water layer
75 was also queried and incorporated. Each model query was run in ArcGIS (ESRI©, 2011) as part
76 of a Structured Query Language (SQL) statement identifying habitat types of a particular VEC in
77 the LCCEB. Source coding for each Valued Environmental Component (VEC) habitat model is
78 described below. The query-based habitat models were mapped within the extent of the Project
79 Study Area. Predicted **high-quality** habitat was identified along the FPR and the abundance of
80 these habitats relative to the surrounding environment was quantified.

81 For all models, the habitat variables used to predict high quality habitat were based on
82 literature. The models are habitat based only and it is recognized that the species being
83 modeled for will be found throughout the area in different habitat types at different densities.

84 The models are not intended to predict occurrence, only habitat for assessment purposes.
85 Aerial track surveys were conducted by the "Alaskan Trackers" using fixed wing Super Cub
86 aircraft to provide additional information along the FPR. Marten track concentrations were
87 found in association with modeled high quality habitat as well as in areas of lower habitat.
88 Marten occurrence based on track surveys illustrated both areas of concentrations and areas of
89 no occurrence.

Date	May 16 th 2012
Subject	ATk/Process
Reference	Manitoba Conservation Package – TAC Comments
Source	Lands Branch
Question	MCWS/MH-TAC-002j

1

2 **Question:**

3 Are the locations of culturally and environmentally sensitive sites identified in the aboriginal
4 traditional knowledge workshops and reports available to the Province for review?

5

6 **Response:**

7 Participants in the nineteen communities that participated in the Manitoba Hydro ATK
8 workshops completed a consent form that indicated that the purpose of the project is to assist
9 Manitoba Hydro in the Environmental Assessment process for the Bipole III Transmission
10 Project. Since the interviewees only agreed to sharing the information with Manitoba Hydro,
11 permission from the individual workshop participants would have to be obtained to provide the
12 spatial data from the aboriginal traditional knowledge (ATK) workshops. The process of
13 obtaining consent would be difficult as some of the participants asked to remain anonymous.
14 For the communities that conducted their own ATK studies, the community would have to be
15 contacted to request permission to share the information. Some of the communities that
16 conducted their own studies did not provide Manitoba Hydro with the GIS data to accompany
17 their maps.

Date	May 16 th 2012
Subject	Route Selection/WMA
Reference	Manitoba Conservation Package – TAC Comments
Source	Sustainable Policy Branch
Question	MCWS/MH-TAC-003a

1

2 **Question:**

3 The Protected Areas Initiative (PAI) prefers the transmission line not bisect the contiguous
4 blocks of undisturbed Crown land parcels which provide connectivity between the Westlake
5 Wildlife Management Area (WMA) and the Alonsa WMA, and along the west side of Lake
6 Winnipegosis and Lake Manitoba. Discuss the options and provide an assessment of alternative
7 routing in this area.

8

9 **Response:**

10 While Manitoba Hydro recognizes the preference of PAI in having Bipole III route not bisect
11 Crown land parcels, the siting of the Bipole III Final Preferred Route (FPR) is the result of a
12 comprehensive site Selection and Environmental Assessment process involving consultation with
13 government, municipal leaders, stakeholders, First Nation leadership and members, the
14 Manitoba Metis Federation, Aboriginal Traditional Knowledge studies, all available constraints
15 data gathering, multi-disciplinary biophysical and socio-economic studies and technical
16 (including cost) considerations. The process included looking at alternative routes concerning
17 the region in question. Twenty-eight evaluation criteria were used in the process (see EIS
18 Chapter 7 and supporting appendix 7a). Manitoba Hydro recognizes the fact that the greatest
19 opportunity for mitigating potential Project effects is through constraint avoidance at the
20 routing stage of Project planning. As a result all larger blocks of crown lands (e.g. WMAs,
21 community pastures) that could be avoided were avoided during the routing stage of the
22 Project. Of note is that adjusting a portion of the route for a specific value may have significant
23 effects on other biophysical or socio-economic values associated with that route section and

24 potentially portions of adjoining sections, as well as technical and cost implications. In areas of
25 private lands Manitoba Hydro is also sensitive to existing land use practices and seeks to
26 minimize Project effects on them while considering all other values. Alternative routing was
27 reviewed extensively in the SSEA process. The SSEA process showed a clear preference from
28 numerous perspectives in this area for the route that was chosen. For more details concerning
29 the route selection process and influences, please see the Bipole III EIS Chapter 7, Appendix
30 7a, Table 7A-1, Section 8.

31 Following construction there is very little activity associated with a transmission line. Visual
32 inspections are conducted once or twice annually by air or from the ground. Vegetation
33 management cycles are dependent on the rate of growth of tall growing species on the ROW.
34 These species may be restricted in areas of livestock grazing which is a prominent land use
35 practice in this region.

36 **West Side of Lake Winnipegosis and Lake Manitoba -**

37 Following the same evaluation and review process discussed above, all original alternative route
38 options were assessed in the same fashion. The FPR was identified as the best alternative
39 option based on:

- 40 • Least biophysical and socio-economic effects based on specialist evaluations;
- 41 • The consultation process clearly indicated a routing preference for route B (the FPR).
42 This perspective was supported by municipal leaders and landowners. They further
43 recommended to not impact private lands but to take full advantage of Crown lands as
44 routing opportunities, including community pastures and WMAs, given compatible land
45 uses;
- 46 • Much of the land along the FPR is under compatible land uses; i.e. native and developed
47 pasture, native and tame forage crops;
 - 48 ○ A transmission line does not, or very minimally, interferes with livestock
49 operations;
 - 50 ○ Clearing in areas of native pasture, the ROW may improve grazing conditions;
 - 51 ○ The transmission line is less of an impediment to farmers in this area where
52 farming equipment is much smaller than in areas of cereal and row crops (e.g.
53 more westerly option);

- 54 ○ There is little to no interference along the FPR with aerial applicators;
- 55 ○ There is considerably less concern over the spread of weeds from tower sites
- 56 than in intensively farmed areas (e.g. more westerly option);
- 57 • The agricultural lands along the FPR are valued less than the intensively farmed lands
- 58 further west that have better soils.
- 59 • Alternative routes further west were located on high quality soils/farm land.
- 60 • The FPR was also selected over alternative route C to avoid terrain features such as the
- 61 Arden Ridge (PAI identified enduring feature) and the Spruce Woods sand habitat
- 62 complex which harbour habitat for listed species such as the Loggerhead Shrike,
- 63 Northern Prairie Skink & Skippers. Recommendations to avoid these areas came from
- 64 the Manitoba Conservation, Western Region IRMT;
- 65 • The most western alternative route A was strongly opposed by Manitoba Conservation,
- 66 Ducks Unlimited, the public and study specialists based on routing through the “pothole”
- 67 region, potentially affecting connectivity between the Riding and Duck mountains,
- 68 routing across the Duck and Porcupine Mountain Provincial Forests, affecting more
- 69 prime agricultural land along with a myriad of biophysical and socio-economic values.

70 **Connectivity between Westlake and Alonsa WMAs –**

- 71 • The area including Westlake and Alonsa WMAs, and area in-between, consists of a
- 72 mixture of hardwood (primarily aspen) woodland low ridges and wet grassland swales.
- 73 Some of the land has been cleared for agricultural purposes;
- 74 • Land ownership is a mixture of private and Crown-owned lands where much of the latter
- 75 is leased;
- 76 • Dominant land uses are ranching (primarily cattle), forage crop production along with
- 77 some cereal crops. Natural grasslands that are typically wet in spring are also cut for
- 78 hay;
- 79 • The FPR is located, at its’ closest, 800 meters north of the Westlake WMA and well east
- 80 of both the Westlake and Alonsa WMAs as its orientation in this area is northwest-
- 81 southeast:
 - 82 ○ Approximately 4.3 km east of the south end of the Westlake WMA;
 - 83 ○ Approximately 7.4 km east of the north end of the Alonsa WMA;
- 84 • The current route selection does not cross any provincially protected lands in this area

Date	May 16 th 2012
Subject	Route Selection/Community Pasture
Reference	Manitoba Conservation Package – TAC Comments
Source	Sustainable Policy Branch
Question	MCWS/MH-TAC-003b

1

2 **Question:**

3 The PAI (Protected Areas Initiative) prefers that the final preferred route provide a buffer of 1
 4 mile from community pasture boundaries. Discuss the possibility of providing a 1 mile buffer in
 5 these locations.

6

7 **Response:**

8 The siting of the Bipole III Final Preferred Route (FPR) is the result of a comprehensive Site
 9 Selection and Environmental Assessment process involving consultation with government,
 10 municipal leaders, stakeholders, landowners, First Nation leadership and members, the
 11 Manitoba Metis Federation, Aboriginal Traditional Knowledge studies, all available constraints
 12 data gathering, multi-disciplinary biophysical and socio-economic studies and technical
 13 (including cost) considerations. Twenty-eight evaluation criteria were used in the process (see
 14 EIS Chapter 7 and supporting appendix 7a). Manitoba Hydro recognizes the fact that the
 15 greatest opportunity for mitigating potential Project effects is through avoidance at the routing
 16 stage of Project planning. As a result all larger blocks of crown lands (e.g. WMAs, community
 17 pastures) that could be avoided were avoided during the routing stage of the Project. No
 18 community pastures are directly affected by the Bipole III FPR alignment. Of note is that
 19 adjusting a portion of the route for a specific value may have significant effects on other
 20 biophysical or socio-economic values associated with that route section and potentially portions
 21 of adjoining sections, as well as technical and cost implications. In areas of private lands
 22 Manitoba Hydro is also sensitive to existing land use practices and private land values, and
 23 seeks to minimize Project effects on them while considering all other values.

24 In EA studies transmission lines generally are considered very low impact developments to the
25 environment and compatible with ranching/grazing practices. Following construction there is
26 very little activity associated with a transmission line. Visual inspections are conducted once or
27 twice annually by air or from the ground. Vegetation management cycles are dependant on the
28 rate of growth of tall growing species on the ROW. These species may be restricted in areas of
29 livestock grazing which is a prominent land use practice in this region.

30 The request by PAI to avoid routing through community pastures was taken into consideration
31 early in the process. Municipal and landowner suggestions during the consultation process
32 strongly urged the study team to take advantage of community pasture lands for routing
33 purposes due to the compatibility of a transmission line ROW and grazing land uses. As a
34 mitigative strategy to address all parties, Manitoba Hydro's study team located the FPR ROW
35 adjacent to the Lenswood, Alonsa and Langruth community pastures where it is located:

- 36 • Adjacent to road allowance so as not to fragment farm management units;
- 37 • On compatible land use lands (e.g. pasture) as much as possible to minimize obstruction
38 on prime agricultural lands;
- 39 • To avoid active yard sites.

40 The Bipole III Transmission Project FPR is sited within one mile of the Lenswood, Alonsa and
41 Langruth community pastures. Bipole FPR location, rationale and 1 mile buffer options are
42 discussed below.

43 **Lenswood CP -**

- 44 • The FPR is located within 1 mile of the Lenswood CP for a distance of 3250 meters
45 (approx. 2 miles);
- 46 • The FPR is located on the western side of a road allowance that also borders the CP for
47 a distance of approximately 800 meters; it then gradually veers westerly and away from
48 the road allowance and CP over a distance of 2450 meters, being 225 meters west of
49 the CP boundary at its maximum;
- 50 • Off-setting the FPR in this area by 1 mile would affect active yard sites, or
- 51 • Increase line length by two (2) miles and add two (2) 90° angle structures, and
- 52 • Force the line onto better agricultural land;

53 • Routing changes would require new consultation with landowners, municipalities and
54 other stakeholders for a route adjustment Manitoba Hydro does not believe is
55 warranted.

56 **Alonsa CP –**

- 57 • Although not directly adjacent, the FPR is located within 1 mile of the Alonsa CP for a
58 distance of 5370 meters (approx. 3.3 miles);
- 59 • FPR orientation in this area is southeast-northwest;
- 60 • FPR distance from the CP ranges from 200 to 1120 meters;
- 61 • Off-setting the FPR in this area would involve a major re-route for, at minimum, a
62 section of line 12,250 meters long;
- 63 • Additional line length at minimum would be 4700 meters with an additional two (2) 90^o
64 angel towers;
- 65 • A potential re-route would require new consultation with landowners, municipalities and
66 other stakeholders.

67 **Langruth CP –**

- 68 • the FPR is located within 1 mile of the Langruth CP for a distance of 4820 meters
69 (approx. 3.0 miles);
- 70 • The FPR is located on the eastern side of a road allowance that also borders the CP;
- 71 • The FPR is located on compatible land use lands (pasture) immediately adjacent to the
72 CP and ROW;
- 73 • Off-setting the FPR in this area would push it onto prime agricultural lands, would
74 directly conflict with active yard sites and interfere with PTH 50;
- 75 • A 1 mile off-set from the Langruth CP is not possible.

76 Manitoba Hydro is not contemplating to re-route the FPR in vicinity of the above mentioned
77 community pastures. Currently there are no policies or provincial guidelines requiring land
78 buffers adjacent to community pastures that Manitoba Hydro is aware of.

Date	May 16 th 2012
Subject	Transmission Design/Infrastructure
Reference	Manitoba Conservation Package – TAC Comments
Source	MIT
Question	MCWS/MH-TAC-004a

1

2 **Question:**

3 What is the impact to the other utilities at highway crossings?

4

5 **Response:**

6 Other utilities may be present at highway crossings (e.g. pipelines). Sufficient horizontal offsets
7 and vertical clearances will be maintained to avoid any conflicts with any existing infrastructure.
8 Manitoba Hydro ensures that clearance to grid meets or exceeds CSA (Canadian Standards
9 Association) standards (*CSA C22.3 No. 1 – 10 Overhead Systems*), and further recognizes that
10 NEB standards (*National Energy Board Pipeline Crossing Regulations, Part I, and National
11 Energy Board Pipeline Crossing Regulations, Part II*) pertaining to clearances between electric
12 transmission lines and pipeline infrastructure apply as well. Where required, crossing approvals
13 will be secured prior to construction.

Date	May 16 th 2012
Subject	Transmission Design/Route Selection
Reference	Manitoba Conservation Package – TAC Comments
Source	MIT
Question	MCWS/MH-TAC-004b

1

2 **Question:**

3 Is there room to span PTH 75 at the Red River? The river is very close to PTH 75 and the river
4 bank is unstable.

5

6 **Response:**

7 The intent is to cross the Red River and Highway 75 without a need to erect a tower on the
8 west (unstable) bank of Red River. One tower will be located west of Hwy 75 and the other east
9 of Red River.

Date	May 16 th 2012
Subject	Transmission Design/Route Selection
Reference	Manitoba Conservation Package – TAC Comments
Source	MIT
Question	MCWS/MH-TAC-004c

1

2 **Question:**

3 A portion of PTH 10, close to the eroded banks of the Red Deer River just south of the Red
 4 Deer River Provincial Park, may have to be relocated in the future due to further river bank
 5 erosion. The location of the tower structure near this area may need to be set back to
 6 accommodate future highway right-of-way relocation to the west.

7

8 **Response:**

9 Sufficient tower location setbacks will be provided to accommodate future highway relocation.

Date	May 16 th 2012
Subject	Route Selection/Mining Aggregates
Reference	Manitoba Conservation Package – TAC Comments
Source	MIT
Question	MCWS/MH-TAC-004d

1

2 **Question:**

3 Quarry mineral withdrawal in Townships 22-11W, 30-17W, 22-12W, 30-18W, 23-12W, 31-19W,
4 25-13W, 32-20W, 26-13W, 33-21W, 30-18W, 33-25W, 32-20W, 44-25W, 49-25W, and 45-25W
5 will be affected by the proposed Bipole III transmission line. The resources in these townships
6 are required for future construction and maintenance projects and will be sterilized by the
7 proposed Hydro lines, as mining is not permitted under the lines.

8

9 **Response:**

10 In selecting the final preferred route for Bipole III transmission line active quarry areas were
11 considered and avoided to the degree possible within the context of the multiple criteria used in
12 routing.

13 The areas indicated above are entire townships of 36 square miles each. The routing for Bipole
14 III only requires a 66 m right-of-way in these areas and as such will not have an effect on
15 quarry interests that are Township-wide. Manitoba Hydro has contacted MIT to set up a
16 meeting to discuss specific occurrences and potential mitigation.

17 Throughout the Environmental Assessment Consultation Program (EACP), Regional Operations
18 and the Transportation Systems Planning & Development Branch were notified of the upcoming
19 consultation events and were offered a meeting if said parties were interested in the project. A
20 total of four (4) letters were sent to each of the above mentioned departments throughout the
21 EACP. No meetings were called to meet with any Manitoba Infrastructure and Transportation
22 staff with regards to the Bipole III Project.

23 Where MIT can identify a potential for conflict in a deposit area, Hydro may consider slight
24 modifications to routing and positioning of towers to minimize or avoid interference in accessing
25 the resource. In general Manitoba Hydro is primarily concerned with protecting its infrastructure
26 once built, but that does not preclude all activity on or near a right-of-way. Quarry development
27 plans that ensure the safety of quarry equipment and workers and are compatible with the
28 transmission line may be considered with certain restrictions.

Date	May 16 th 2012
Subject	Spills/Releases/Protection (EPP)
Reference	Manitoba Conservation Package – TAC Comments
Source	Manitoba Conservation
Question	MCWS/MH-TAC-005a

1

2 **Question:**

3 Chapter 8 - page 362, indicates spills will be reported to the local Natural Resource Officer.

4 Spills should be reported to the Environmental Emergency Response number (204) 944-4888

5 pursuant to federal and provincial spill reporting regulations.

6

7 **Response:**

8 Manitoba Hydro recognizes that spills must be reported to Manitoba Conservation in accordance

9 with the Notice and Reporting regulation (MR 126/2010) under the *Environment Act*. Spills and

10 accidents with dangerous goods must also be reported under the Environmental Accident

11 Reporting regulation (MR 439/87) under the *Dangerous Goods and Transportation Act*.

12 Manitoba Hydro is committed to compliance with these regulations, and will use the

13 Environmental Emergency Response number to report spills of hazardous materials that are

14 likely to have a significant adverse effect on the environment, or exceed reportable quantities

15 as defined in the Environmental Accident Reporting regulation.

Date	May 16 th 2012
Subject	Remediation/Protection (EPP)
Reference	Manitoba Conservation Package – TAC Comments
Source	Lands Branch
Question	MCWS/MH-TAC-005b

1

2 **Question:**

3 Draft Environmental Protection Plan (EPP) - Table 37. Manitoba Conservation and Water
4 Stewardship must to approve all remedial action plans before remediation is started.

5

6 **Response:**

7 The Final Environmental Protection Plan - Table 37 will reflect that all Remedial Action Plan
8 proposals will be forwarded to Manitoba Conservation and Water Stewardship pursuant to
9 Information Bulletin No. 96-02E.

Date	May 16 th 2012
Subject	Terrains and Soils/protection (EPP)
Reference	Manitoba Conservation Package – TAC Comments
Source	Manitoba Conservation
Question	MCWS/MH-TAC-005c

1

2 **Question:**3 The remedial action plan submission guideline is missing from Appendix D of draft EPP.
4 _____

4

5 **Response:**6 Submission of Remedial Action Plans Remedial Action Plan Information Bulletin 96-02E will be
7 added to Section 2.1 of Appendix D of Final Environmental Protection Plan.

Date	May 16 th 2012
Subject	Forestry/Route Selection
Reference	Manitoba Conservation Package – TAC Comments
Source	Forestry Branch
Question	MCWS/MH-TAC-005d

1

2 **Question:**

3 The right-of-way should be located away from the Forestry Branch Permanent Sample Plots
4 (PSP) by at least 200 metres. If this buffer cannot be achieved then Manitoba Hydro should re-
5 establish two new PSPs for each PSP physically damaged or damaged by the right-of-way being
6 closer than 200 meters.

7

8 **Response:**

9 The Bipole III Final Preferred Route (FPR) has been assessed against known PSP locations
10 provided to Manitoba Hydro by the provincial Forestry Branch. Based on the data provided only
11 one PSP has been identified as being 239 meters from the FPR centre line. This buffer is well in
12 excess of the 100 meters recommended by Forestry Branch in its document "Forest
13 Management Guidelines for Terrestrial Buffers" (2010). If Forestry Branch will be establishing
14 additional PSPs in proximity to the FPR they should be located to avoid the FPR and allow for
15 adequate buffer space.

16

17 Manitoba Hydro will monitor its activities during the clearing and construction phase of the
18 Project to ensure the minimum buffer prescribed in the guideline document is maintained.
19 Manitoba Hydro will endeavor to keep all Project related vehicles and equipment contained
20 within the Project footprint and limited to designated access routes within the forest zone. This
21 is designed to minimize Project related disturbance to the environment and minimize the risk of
22 inadvertent damage to forestry values, including PSPs.

Date	May 16 th 2012
Subject	Ground Electrode/Ground Water
Reference	Manitoba Conservation Package – TAC Comments
Source	Manitoba Conservation
Question	MCWS/MH-TAC-005e

1

2 **Question:**

3 Discuss the potential impacts to groundwater from the coke bedding material for the ground
4 electrodes.

5

6 **Response:**

7 Based on the available data and planned mitigation measures reviewed during the development
8 of the Technical Report on Groundwater for the Bipole III Transmission Project, there are no
9 anticipated residual effects to groundwater from the coke bedding material for the ground
10 electrodes.

11 At the preferred southern electrode site, there is limited concern for the entry of contaminants
12 to the potable aquifer due to (1) a 10 to 20 m clay layer that underlies the site and acts as a
13 barrier and (2) an apparent upward hydraulic gradient that offers further protection against the
14 downward migration of contaminants from the surface to the aquifer (Rutulis 1990).

15 At the northern electrode site, the potable bedrock aquifer is covered by approximately 60 to 80
16 metres of till overburden, which provides good protection to the underlying bedrock aquifer
17 from downward migration of leachate (KGS Acres Ltd. 2008). There is, however, potential that
18 leachate will migrate downwards from the surface at this site, reach the low permeability till
19 layer, migrate laterally to the east and seep out on the Nelson river bank, potentially reaching
20 an aquatic receptor. A dilution will occur in this situation reducing the potential effect to the
21 aquatic environment, according to the analysis presented below.

22 The analysis considered a dilution of coke leachate by only co-infiltrating un-impacted water
23 during subsurface movement. In this desktop calculation, the following assumptions were
24 made:

- 25 • Leachate volume has only been diluted with infiltration percolating inside of the area of
26 the electrode ring (i.e., upstream and downstream infiltration not considered [adds
27 conservatism]).
- 28 • The infiltration volume is linearly proportional to the area of infiltration.
- 29 • Complete mixing of the leachate and co-infiltrating un-impacted water occurs.
- 30 • Coke leachate assumed to have contaminants of concern in concentrations presented in
31 Table 1. The concentrations were obtained from literature data due to lack of site-
32 specific tests (Puttaswamy *et al.* 2010).

33 Dilution was calculated from dimensions of electrode ring and the coke bed as follows:

34 Dilution factor = $2,009,600 \text{ m}^2$ (area inside the ring)/ $3,013 \text{ m}^2$ (coke bed area) = 667x

35 The leachate concentration was divided by this dilution factor to calculate the concentration in
36 the seepage, which was compared to the guidelines and results of toxicity tests (Table 1). The
37 resulting contaminant concentrations in the seepage are at least two orders of magnitude lower
38 than any CCME Guideline for Freshwater Aquatic Life or 7-day LC₅₀ for *Ceriodaphnia dubia*
39 reported by Puttaswamy *et al.* (2010). Therefore, the effect of contaminant leaching from the
40 coke to the aquatic environment was not considered to present a potential residual
41 environmental effect.

42 The following mitigation activities will be conducted to minimize or preclude impairment of
43 groundwater quality at the ground electrode sites and associate lines right-of-way:

- 44 • Ground electrode irrigation will only be conducted during dry soil conditions and in
45 amounts not exceeding what is required to maintain saturated soil conditions, to
46 reduce the potential for leaching.
- 47 • The coke material will be tested (e.g. leachate analysis) prior to use, for potential
48 contaminants and the need for monitoring based on the results.

Table 1. Concentrations of elements of concern ($\mu\text{g/L}$).

Element	Leachate concentrations*		Seepage concentrations		Guidelines CCME FAL**	7-d LC ₅₀ *
	Average	St. error	Average	St. error		
Al	10	5	0.01	0.01	100	497
B	600	77	0.90	0.11	ND	45500
Ba	26	11	0.04	0.02	ND	ND
Mn	136	87	0.20	0.13	ND	12810
Mo	2420	647	3.63	0.97	73	19700
Ni	32	18	0.05	0.03	56	3.8
Sr	360	129	0.54	0.19	ND	ND
V	4126	2817	6.19	4.22	ND	550
Zn	37	35	0.06	0.05	30	165

ND = guideline is not determined.

* Puttaswamy et al. (2010) Table 2

** Canadian Council of Ministers of the Environment Guidelines for Freshwater Aquatic Life

49

50 **References:**

51 Rutulis, M. 1990. Groundwater resources in the Rural Municipality of Springfield, Manitoba
52 Natural Resources. Water Resources Branch, Winnipeg.

53 KGS Acres Ltd. 2008. Conawapa Generating Station – Axis B. Recommitment Studies. Project
54 Status Update (Stage IV Studies). Construction Camp Water Supply. File No. 00192-11624-
55 0006.

56 Puttaswamy, N., Turcotte, D., Liber, K. (2010) Variation in toxicity response of *Ceriodaphnia*
57 *dubia* to Athabasca oil sands coke leachates. *Chemosphere*, Vol. 80, pp. 489–497

58 Canadian Council of Ministers of the Environment (CCME). 1999. Canadian Environmental
59 Quality Guidelines for the Protection of Environmental and Human Health. Report ISBN 1-
60 896997-34-1. Publication No. 1299. Winnipeg, Manitoba. (Updated periodically, see:
61 <http://ceqg-rcqe.ccme.ca/>).

Date	May 16 th 2012
Subject	Process
Reference	Manitoba Wildlands – Public EIS Review Comments
Source	Manitoba Wildlands
Question	MCWS/MH-TAC-006a

1

2 **Question:**

3 Provide comments/information on the concerns regarding the reliance on desktop studies and
4 problems with desktop data.

5

6 **Response:**

7 Manitoba Hydro did not rely merely on desktop studies. Desktop studies played an appropriate
8 role early in the Site Selection and Environmental Assessment (SSEA) process. Thereafter
9 additional sources of information as described below were obtained through consultation,
10 expert judgment based on years of field experience, and field studies.

11 The siting of the Bipole III Final Preferred Route (FPR) is the result of a comprehensive SSEA
12 process involving consultation with government, municipal leaders, stakeholders, First Nation
13 leadership and members, the Manitoba Metis Federation, Aboriginal Traditional Knowledge
14 studies, all available constraints data gathering, multi-disciplinary biophysical and socio-
15 economic studies and technical (including cost) considerations. Twenty-eight primary evaluation
16 criteria were used in the process (see EIS Chapter 7 and supporting appendix 7a). Manitoba
17 Hydro recognizes the fact that the greatest opportunity for mitigating potential Project effects is
18 through avoidance at the routing stage of Project planning.

19 Imperative to a successful SSEA process is the use of good data. Therefore, Manitoba Hydro
20 went to great lengths to acquire all available data relative to the Project study area with the
21 objective of enabling a thorough route selection process and comprehensive environmental
22 assessment on a final route. Data was acquired through consultation and ATK studies, Manitoba

23 Conservation & Water Stewardship and Manitoba Hydro regional staff and landowners.. Data
24 collected included reports, documents, tabular and spatial data (e.g. soils, surficial geology,
25 topography, hydrology, Manitoba's ecological land classification system, Manitoba wetland
26 classification, forest resource inventory, the Landsat derived Landcover Classification (LCC),
27 forest fire history, forest depletion and renewal, cadastral, infrastructure, etc.) that was
28 combined in a Project specific GIS database for study purposes. Where possible, data sets were
29 updated to more closely reflect current conditions and to customize it for Project purposes (e.g.
30 the integration of forest fire history, forest depletion and renewal data, soils data, ecological
31 land classification system data with the LCC to create the Landcover Classification Enhanced for
32 Bipole (LLCEB).

33 With a comprehensive database at hand, Manitoba Hydro's well established SSEA process uses
34 a step wise coarse to fine filter approach to identify and evaluate potential alternative routes. A
35 very broad spectrum of criteria were used to guide route identification and eventual evaluation.
36 The initial study area delineation, characterization and identification of alternative routes was
37 based on the review of available data (e.g. soils, surficial geology, land cover/habitat, socio-
38 economic data) coarse scale constraints data (e.g. parks, ASIs, WMAs, etc.), air photo
39 interpretation and aerial reconnaissance in the north. In agro-Manitoba this was supplemented
40 with ground truthing and adjusting draft alternative routes based on constraint findings.

41 Broad study area-wide field studies were undertaken at the alternative route stage to augment
42 available baseline information (e.g. bird, caribou, wolf, wolverine studies, etc.) where
43 population based information was required primarily for far-ranging species.

44 Most biophysical studies are habitat/ecosite driven where landcover data (e.g. forest resource
45 inventory, LCCEB, wetland classifications, hydrology, etc.) are interpreted and evaluated by
46 experienced biologists as habitat for valued environmental component (VEC) species (plants
47 and animals). Models further ranked habitat for quality relative to each VEC species across the
48 study area.

49 Such habitat/ecosite analysis was further used to identify potential locations of rare and
50 uncommon ecotypes as well as those vegetation communities that may harbour rare,
51 threatened or endangered species. This information, supplemented with aerial photo
52 interpretation and Manitoba Conservation Data Centre data (existing) was then used to plan

53 targeted field studies (e.g. bird, aquatics, amphibian, reptiles, herptiles, vegetation) relative to
54 the FPR. This latter stage, representing the fine filter aspect of the assessment, identified and
55 deals with many small and point specific values, including heritage resources. Terrain and soils
56 followed a similar approach focusing on rare and single enduring features in ASIs and sensitive
57 site types (e.g. steep slopes, fine erosion prone mineral soils, perma-frost) for field examination
58 and sampling. This approach also led to the identification of a multitude of site-specific
59 environmentally sensitive sites (ESS) each of which are addressed with mitigation measures in
60 the Construction Phase Environmental Protection Plan (CPEvPP).

61 In summary, the broad study area delineation and identification of the alternative routes relied
62 substantially on available constraints data, field investigations and consultation input. The
63 evaluation of the alternative routes and selection of the preliminary preferred route (PPR) relied
64 on the evaluation of available data pulled together and customized for the Bipole III Project
65 study area, field studies, study specialist knowledge and expertise and consultation input. The
66 refinement of the PPR to a FPR and FPR specific environmental assessment was based on field
67 studies, data analysis, modeling and additional consultation.

68 Manitoba Hydro's SSEA coarse to fine filter approach is a well-tested and proven approach to
69 linear utility corridor routing and environmental assessments. While taking advantage of
70 available data, it also allowed for the customization of data for Project purposes as well as the
71 targeted acquisition of new field data, where required. Data were used to construct and run
72 habitat models for VECs and to assist in identifying ESSs so that proper mitigation measures can
73 be applied.

74 The use of available information and desktop analysis is very much appropriate for initial study
75 area delineation and characterization as discussed in Chapter 4, Section 4.2.3.1. Further, the
76 identification and gathering of available information (as described in Section 4.2.7) is the
77 appropriate and responsible starting point for all environmental assessments. All available
78 information was identified and evaluated for applicability to the Project. Further data needs
79 were then identified and pursued, including field studies. Field data was then again applied to
80 habitat models for environmental assessment purposes and the identification of ESSs.

Date	May 16 th 2012
Subject	GHGs/Process
Reference	Manitoba Wildlands – Public EIS Review Comments
Source	Manitoba Wildlands
Question	MCWS/MH-TAC-006b

1

2 **Question:**

3 Provide comments/information on the green house gas life cycle analysis.

4

5 **Response:**

6 **General Greenhouse Gas Life Cycle Assessment Information:**

7 A Life Cycle Assessment (LCA) was used to estimate the greenhouse gas (GHG) emissions
 8 resulting from the construction, land use change, operation, and decommissioning of the
 9 Project.

10 The construction phase includes all GHG emissions due to construction activities, equipment
 11 operation and includes the GHG emissions from raw material extraction, production and
 12 transportation associated with the construction components such as the steel towers and
 13 aluminum conductors. The operation phase includes all emissions from the first day of operation
 14 to when the Project is decommissioned including all maintenance activities. Decommissioning
 15 includes emissions associated with decommissioning the Project and recycling available
 16 materials. Land use change emissions are considered independently and include emissions that
 17 occur during the construction phase, land clearing, and emissions during the operation phase.
 18 These are discussed in additional detail below.

19 The LCA was conducted by The Pembina Institute using the ISO "Environmental Management -
 20 Life-Cycle Assessment - Principles and Framework" in ISO 14040:2006. A customized model
 21 was used to calculate the life cycle results. The majority of the data used in the LCA was based

22 on early design stage material estimates provided by Manitoba Hydro in response to enquiries
23 from The Pembina Institute. All primary assumptions used by the Pembina Institute are
24 documented within the LCA report. Where key assumptions existed that were determined to
25 have a possible notable impact on the results of this work, a separate sensitivity analysis was
26 completed to determine the GHG impact of revising these assumptions. The sensitivity analyses
27 have been documented in the Pembina Institute report. The land-use change sensitivity results
28 are addressed separately below.

29 The LCA for the Bipole project presents figures for the entire duration of the project. Over the
30 life of the Project, an estimated total of 923,273 tonnes CO₂eq will be emitted where the
31 transmission line accounts for 82% of the total and the converter stations the remaining 18%.
32 The life cycle value is small when annualized (9,233 tonnes CO₂eq per year of operation). The
33 largest portion of emissions is associated with production activities associated with the
34 manufacture of aluminum conductors and land use changes associated with right-of-way
35 clearing. In addition to the land-use change GHG implications, GHG emissions due to on-site
36 construction activities for both the transmission line and the converter stations (primarily diesel
37 fuel combustion) are accounted for in the LCA and amount to less than 10% of the total life
38 cycle GHG emissions.

39 The LCA study area is not restricted geographically. The raw materials, manufacturing and
40 distribution have an international aspect. In excess of 40% of the GHG emissions occur outside
41 Manitoba and are related to manufacture of construction materials and transportation.

42 **Land-Use Change Comments:**

43 The Project will disturb 9,017 ha of land of which 3,270 ha of land is forested or semi-forested
44 land that will be permanently altered to maintain the right-of-way. A land cover classification
45 for the Project was completed in order to identify the various land-use types and associated
46 areas. The full 9,017 ha of land was considered in this analysis.

47 Land cover areas such as broadleaf, coniferous and mixed woods were all assumed to be
48 permanently disturbed and these permanent changes contribute to life cycle GHG emissions and
49 have been accounted for in the analysis. The land-use change contribution is estimated based
50 on the difference in carbon content between forested land and the resulting vegetation cover

51 on a cleared right-of-way. An effort was made by Pembina Institute to utilize conservative
52 assumptions in consideration of the land-use GHG implications. For example, all biomass
53 cleared is assumed to be combusted during time of clearing, none is assumed to be salvaged or
54 reclaimed. Actual practice will strive to salvage timber.

55 Areas of disturbances that are temporary (less than 100 years in duration) such as agricultural,
56 developed, exposed, grassland and shrub are not included in net GHG production calculations.
57 For example, grasslands that may be temporarily disturbed during construction activities will be
58 allowed to return to grasslands resulting in no permanent GHG implications. The areas
59 associated with the foundations of the transmission towers are accounted for and are assumed
60 to be permanently disturbed, with no post-project biomass. Aside from the area associated
61 with the foundations, wetlands will remain intact with no changes in water levels or flows
62 associated with the Project.

63 The carbon contents utilized in this analysis are based on Manitoba specific values from the
64 Canadian Forest Service's "An Ecosystem Carbon Database for Canadian Forests" as referenced
65 in the life cycle report. In order to develop an estimate of the GHG implications, the Manitoba
66 carbon contents for various vegetation types were averaged into the categories of "Coniferous,
67 Broadleaf, Mixed, and Grassland/Shrub". These overall average carbon content values are
68 presented in the Pembina Institute report and were aligned with their land cover classifications
69 and Project footprint areas to calculate the associated GHG emissions. Nearly all of the
70 permanent land-use change GHG emissions calculated through this analysis are the result of the
71 difference in the carbon contents of various forested areas in the right-of-way being replaced
72 with the carbon contents of grassland/shrubs over the duration of the project.

73 A comparison was made to generic IPCC values for Canada listed in Chapter 3 of the "2003
74 IPCC Good Practice Guidance for Land-Use Land-Use Change and Forestry" and Pembina
75 Institute selected the Canadian Forest Service's data for inclusion in the study. To understand
76 the implications on the range of possible carbon contents, Pembina Institute also completed a
77 sensitivity analysis to include the high-end generic carbon content emissions from the IPCC
78 Guidance document. As with the base analysis, the specific emission factors were aligned with
79 their land cover classifications and areas associated with the Project to calculate the associated
80 GHG emissions. This sensitivity demonstrated that even under conservative assumptions, the

81 overall life cycle GHG emissions associated with this project remain small in magnitude.
82 Reducing the GHG uncertainty via specific right-of-way carbon content measurements would
83 add disproportional costs and effort relative to the incremental value it would provide in refining
84 the land-use change GHG implications.

Date	May 16 th 2012
Subject	Wetlands/Process
Reference	Manitoba Conservation Package – TAC Comments
Source	Manitoba Wildlands
Question	MCWS/MH-TAC-006c

1

2 **Question:**

3 Provide comments/information on the concerns regarding wetlands.

4

5 **Response:**

6 To minimize its project effects on the environment, including wetlands, Manitoba Hydro adheres
7 to all federal and provincial regulations and guidelines respecting streams, wetlands, water
8 quality and fish habitat. In addition, the Corporation has developed a comprehensive suite of
9 environmental protection measures and Project-specific mitigation measures that, when
10 applied, limit effects to above surface vegetation structure primarily and with little effect on the
11 functionality of wetlands and streams. The single most important mitigation measure regarding
12 wetlands and streams is to clear and construct on frozen ground conditions. The Project will
13 therefore not cause any draining, damming or obstructing of water flow and hence, no losses of
14 wetlands. As a result wetlands are not included in the Green House Gas emissions assessment

15 Manitoba Hydro's approach to maintaining wetlands is to identify potential negative effects that
16 could occur as a result of the Project and then design and apply corresponding protection and
17 mitigation measures. Included are measures to address mishaps that may occur during the
18 course of the work (e.g. erosion control, spill response, etc.). Critical to the process are
19 Manitoba Hydro's implementation procedures, complete with environmental inspectors and
20 monitors, to ensure the Project-specific mitigation measures are implemented and adhered to.

21 For a review of the Project-specific mitigation measures see EIS Chapter 11, Attachment 11-1
22 (Draft Environmental Protection Plan). Detailed Construction Phase Environmental Protection

- 23 Plans (CPEnvPP) will be developed and provided to to contractor and staff before the start of
- 24 clearing and construction activities.

Date	May 16 th 2012
Subject	Process/Protection (EPP)
Reference	Manitoba Conservation Package – Public EIS Review Comments
Source	Manitoba Wildlands
Question	MCWS/MH-TAC-006d

1

2 **Question:**

3 Provide comments/information on the concerns regarding standards and best practices.

4

5 **Response:**

6 *1) However, it appears Manitoba Hydro has not implemented the ISO 2600 on Social*
7 *Responsibility as outlined in our 2010 Bipole III Scoping Document Recommendation L (also see*
8 *pg. 16 of our Scoping Document comments). As stated in our recommendation Manitoba Hydro*
9 *should support and follow this standard, and failing that, an explanation should be provided as*
10 *to why this standard was not adhered to.*

11

12 Manitoba Hydro is not convinced of the value of implementing the ISO 26000 guidance
13 document at this time. The ISO 26000 core subjects are generally addressed by federal &
14 provincial legislation and related policies. In addition, technical tools such as Manitoba Hydro's
15 Environmental Management System (registered to the ISO 14001 standard) provide additional
16 assurance of compliance with legal, contractual and voluntary obligations.

17

18 *2) Manitoba Wildlands recommends that the proponent indicate whether Manitoba Hydro*
19 *supports and applies these ISO standards in its operations. As a public utility which espouses*
20 *corporate social responsibility Manitoba Hydro needs to inform its shareholders whether these*
21 *principles of social responsibility, including with environmental principles, are integrated into its*
22 *project planning.*

23

24 In full recognition of the fact that corporate facilities and activities affect the environment,
25 Manitoba Hydro integrates environmentally responsible practices into its business and supports
26 and applies the ISO 14001 standard in its operations.

27

28 *3) Manitoba Hydro is a signatory and partner to the International Hydropower Association's*
29 *(IRA's) Hydropower Sustainability Assessment Protocol (HSAP). Yet the EIS contains no*
30 *reference to HSAP. This is a deficiency.*

31

32 The Hydropower Sustainability Assessment Protocol is a sustainability assessment framework
33 for hydropower development and operation (Hydropower Sustainability Assessment Protocol
34 2010, page 5).

35 The Protocol has not been designed to be applied stand alone transmission lines, such as Bipole
36 III.

37 The Hydropower Sustainability Assessment Protocol has been under development for many
38 years. The latest review of the Protocol dates November 2010. Since then, IHA has been
39 working in the implementation of this reviewed version through the Sustainability Partners
40 Initiative. As of today, no official Protocol assessments have been completed using the 2010
41 Hydropower Sustainability Assessment Protocol

Date	May 16 th 2012
Subject	Culture and Heritage/ Process
Reference	Manitoba Wildlands – Public EIS Review Comments
Source	Manitoba Wildlands
Question	MCWS/MH-TAC-006e

1

2 **Question:**

3 Provide comments/information on the concerns regarding aboriginal cultural heritage.

4

5 **Response:**

6 Concerns regarding Aboriginal cultural heritage are discussed in the Executive Summary of the
7 Bipole III Report titled Assessing the Potential Effects of the Bipole III Transmission Project: A
8 Major Reliability Improvement Initiative on Aboriginal Traditional Knowledge, Report Number 1.

9 In particular, the Executive Summary, paragraph 1 outlines the nature of the communities that
10 participated, that is, First Nation, Metis and Northern Affairs (non-Aboriginal and Aboriginal non-
11 First Nation).

12 Further, Section 4.0 Effects of the Project on Culture, Sub-sections 4.1 Effects Derived from ATK
13 Workshops – 4.1.2 Common Community Concerns with Respect to Potential Project Effects in
14 the Bipole III Study Area and 4.1.3 – Unique Community Effects in the Bipole III Study Area
15 and 4.2 (Self Directed Studies) and sub-section 4.2 – Self-Directed Studies, pages 26-47 discuss
16 the concerns regarding Aboriginal cultural heritage. Section 5.4 Environmentally Sensitive Sites
17 and Community Reflections (p. 85) and Table 7, Table of Constraints (p. 87) list outstanding
18 concerns.

19 Report Number 2 represents the Self-Directed Studies as conducted by the communities that
20 selected to conduct their own ATK studies.

21 **Definitions**

22 Cultural heritage is described by UNESCO in Article 1 of the Convention Concerning the
23 Protection of the World Cultural Heritage (1972) as "...monuments: architectural works, works
24 of monumental sculpture and painting, elements or structures of an archaeological nature,
25 inscriptions, cave dwellings and combinations of features, which are of outstanding universal
26 value from the point of view of history, art or science; groups of buildings: groups of separate
27 or connected buildings which, because of their architecture, their homogeneity or their place in
28 the landscape, are of outstanding universal value from the point of view of history, art or
29 science; sites: works of man or the combined works of nature and man, and areas including
30 archaeological sites which are of outstanding universal value from the historical, aesthetic,
31 ethnological or anthropological point of view."

32 The Canadian Environmental Assessment Agency (CEAA), in its reference guide on Physical and
33 Cultural Heritage Resources (2010), acknowledges that both tangible and intangible cultural
34 heritage exist but states up front that the focus is on the tangible nature of cultural heritage.
35 The CEAA defines cultural heritage as "...a human work or a place that gives evidence of
36 human activity or has spiritual or cultural meaning, and that has historic value. Cultural heritage
37 resources are distinguished from other resources by virtue of the historic value placed on them
38 through their association with an aspect(s) of human history. This interpretation of cultural
39 resources can be applied to a wide range of resources, including, cultural landscapes and
40 landscape features, archaeological sites, structures, engineering works, artifacts and associated
41 records.

42 Frequently, cultural resources occur in complexes or assemblages. Such assemblages might
43 include movable and immovable resources, resources that are above and below ground, on land
44 and in water, and whose features are both natural and fabricated. It is important to note... that
45 not all valued cultural heritage resources have official designation status and therefore may not
46 always be identified in government heritage registries. They may not even be formally
47 recognized or documented" (CEAA 2010: 1).

48 The Manitoba *Heritage Resources Act* (1986) (*the Act*), while focusing on the tangible aspects
49 of heritage, infers the inclusion of "intangible culture" within its definition of heritage resources
50 to include

- 51 (a) a heritage site,
52 (b) a heritage object, and
53 (c) any work or assembly of works of nature or of human endeavour that is of value
54 for its archaeological, palaeontological, pre-historic, historic, **cultural**, natural,
55 scientific or **aesthetic** features, and may be in the form of sites or objects or a
56 combination thereof (*The Heritage Resources Act* 1986:1).

57 Cultural heritage is all-inclusive and the *Heritage Resources Act* is the legislation under which
58 tangible heritage is assessed in Manitoba. It is concerned with all heritage resources within
59 Manitoba that provide substance to the historic record of the province; this includes those
60 aspects of culture that are intangible, abstract and personal, but which describe the distinctive
61 qualities by which cultural groups self-identify. For example, the nine universal, cultural
62 indicators used to complete the Manitoba Hydro ATK study conducted by the Bipole III ATK
63 Study Team: worldview, language, kinship, cultural practices, cultural products, traditional
64 knowledge, health and well being, law and order, and leisure were considered practical because
65 they could be used to understand both subsistence and social activities.

66 Within the Hydropower Sustainability Assessment Protocol (2010) the definition follows in the
67 same vein where it refers to "...the legacy of physical art[e]facts [sic] and intangible attributes of
68 a group or society that are inherited from past generations, maintained in the present and
69 bestowed for the benefit of future generation"

70 Bouchenaki (2003) has shown that there is an interdependency of tangible and intangible
71 cultural heritage and has suggested that as this "synchronized relationship" (Bouchenaki
72 2003:2) between the two is explored more deeply that the dynamic interaction is not as subtle
73 as once believed. Indeed, Bouchenaki provides substance to the emerging definition that
74 cultural heritage is a "social ensemble of many different, complex and interdependent
75 manifestations" (Bouchenaki 2003:1). In other words, the expression of culture, whether song,
76 dance or artifact, exists within a larger dynamic framework.

77 In part, these definitions of tangible and intangible cultural heritage assisted in building the
78 methods by which the Heritage Resources Impact Assessment and Manitoba Hydro ATK Study

79 were conducted. Self-directed ATK studies were conducted by the communities according to
80 their own understanding of ATK.

81 **Tangible (Physical) Cultural Heritage**

82 Considered in this category are "...movable and immovable objects, sites, structures, groups of
83 structures and natural features and landscapes that have archaeological, pal[a]eontological,
84 historical architectural, religious, aesthetic or other cultural significance (IHA 2010:87). Please
85 note the similarity of this definition with *the Act*.

86 For the Bipole III Project, the methods used in identifying tangible cultural heritage included
87 literature review (using triangulation), acquisition of the Provincial Heritage Resources Inventory
88 (archaeological, historical and architecturally historical), development of a predictive model of
89 potential heritage resources, valuation of known sites, in-field assessment (over-flight and
90 ground investigations) of Crown Lands, and continued investigations during the summer of
91 2012 of some Crown Lands that were not accessible during the previous two field seasons.
92 Private property was not accessed because permission was not received. Site analysis and
93 reporting as partial fulfillment of Manitoba's Heritage Permit and the HRIA were completed.

94 Given the nature of tangible cultural heritage, it is understood that there would be areas where
95 investigation could not be carried out that may contain evidence of past people. This is a
96 legitimate concern. To this end a Heritage Resources Protection Plan (HRPP) is being developed
97 to ensure that known and unknown tangible cultural heritage resources will be mitigated and
98 monitored. For example, three important archaeological sites are presently undergoing
99 mitigation: two at the Keewatinoow Converter Station and one on the Bipole III Right of Way
100 (ROW) near Cormorant.

101 It should be noted that during the ATK studies that were conducted by the Bipole III Study
102 Team both tangible and intangible cultural heritage sites were identified by the various
103 communities and these were identified as Environmentally Sensitive Sites for avoidance or
104 further investigation. The archaeological study team will be working in the field with some First
105 Nations who have identified culturally sensitive sites within their traditional lands. Remaining
106 areas that are not accessible due to lack of permission to access will be monitored during
107 construction.

108 **Intangible Cultural Heritage**

109 The 1992 Convention on Biodiversity set the stage for further efforts to be made to ensure that
110 the gathering and use of Aboriginal Traditional Knowledge of indigenous people globally, was
111 conducted under ethically sound principles. Guidelines for this practice have been established
112 and stem from anthropological ethics that have long been in operation. Moreover, the “**2003,**
113 **UNESCO Convention (Intangible Cultural Heritage) *Convention for the Safeguarding of***
114 ***the Intangible Cultural Heritage, Article 2 – Definitions***, for the purposes of this Convention
115 defined intangible cultural heritage as “1....the practices, representations, expressions,
116 knowledge, skills – as well as the instruments, objects, artefacts and cultural spaces associated
117 therewith – that communities, groups and, in some cases, individuals recognize as part of their
118 cultural heritage. This intangible cultural heritage, transmitted from generation to generation, is
119 constantly recreated by communities and groups in response to their environment, their
120 interaction with nature and their history, and provides them with a sense of identity and
121 continuity, thus promoting respect for cultural diversity and human creativity. For the purposes
122 of this Convention, consideration will be given solely to such intangible cultural heritage as is
123 compatible with existing international human rights instruments, as well as with the
124 requirements of mutual respect among communities, groups and individuals, and of sustainable
125 development.

126 2. The “intangible cultural heritage”, as defined in paragraph 1 above, is manifested inter alia in
127 the following domains: (a) oral traditions and expressions, including language as a vehicle of
128 the intangible cultural heritage; (b) performing arts; (c) social practices, rituals and festive
129 events; (d) knowledge and practices concerning nature and the universe; (e) traditional
130 craftsmanship.

131 3. “Safeguarding” means measures aimed at ensuring the viability of the intangible cultural
132 heritage, including the identification, documentation, research, preservation, protection,
133 promotion, enhancement, transmission, particularly through formal and nonformal education, as
134 well as the revitalization of the various aspects of such heritage” (Jokilehto, 1990, 2005:43).

135

136 Both components of cultural heritage, tangible (physical culture) and intangible (non-physical
137 culture) as described in the Hydropower Sustainability Assessment Protocol, were addressed as
138 two separate documents for clarity of the terms. Tangible heritage was addressed through the

139 Heritage Resources Impact Assessment (HRIA) which assessed the potential effects of Project
140 impacts on heritage resources, as defined under provincial legislation. Intangible heritage was
141 addressed through UNESCO principles and guidelines designed to protect the knowledge, and
142 knowledge givers associated with the ATK component of the Bipole III Project.

143

144 Both aspects of the study (Heritage and ATK) acknowledge that there is the potential for yet-to-
145 be-discovered tangible and intangible cultural heritage resources. The Project has, however,
146 established a knowledge baseline that can be built upon by First Nations, Métis and other
147 aboriginal and non-aboriginal communities and which also is in part (Heritage Resources),
148 included in the Provincial Inventory.

149

150 The main concern regarding the intangible cultural record is the fact that as the Elders pass
151 away there are vast libraries of knowledge that go with them. ATK has been subscribed as a
152 means of acquiring a portion of the knowledge base that exists within the community of Elders.
153 Many people conducting ATK studies tend to focus on resource harvesting, which is only a part
154 of the knowledge base. Both audio and video recordings and GIS maps acquired through
155 memory mapping/map biography are confidential documents that require agreements of
156 understanding. Proprietary right of knowledge rests with the giver of the knowledge and
157 collectively with the community; it does not rest with the consultant. The signing of informed
158 consent agreements binds both parties legally to ensure that the terms are mutually agreed
159 upon and must be upheld according to ethical and legal guidelines, which means not
160 withholding pertinent knowledge analysis from the community.

161

162 For the Bipole III Project, CD copies of interviews were returned to the interviewee along with
163 transcription and copy of memory map for verification. Community leaders received summaries
164 of transcripts and a general map of recorded ATK.

165

166 **References**

167

168 Bouchenaki, M. *The Interdependency of the Tangible and Intangible Cultural Heritage*. ICOMOS
169 14th General Assembly and Scientific Symposium, 2003).

170

171 CEAA. Reference Guide on Physical and Cultural Heritage Resources (2010).

172

173 Government of Manitoba. *Heritage Resources Act* (1986).

174 International Hydropower Association (IHA). Hydropower Sustainability Assessment Protocol

175 (2010).

176

177 Jokilehto, J. Definition of Cultural Heritage. ICCROM Working Group `Heritage and Society`

178 (1990, Revised 2005).

179

180 UNESCO. Convention Concerning the Protection of the World Cultural Heritage (1972).

181

182 UNESCO. Convention (Intangible Cultural Heritage) *Convention for the Safeguarding of the*

183 *Intangible Cultural Heritage* (2003).

184

185 United Nations. The 1992 United Nations Convention on Biological Diversity (1992).

Date	May 16 th 2012
Subject	Caribou/Process
Reference	Manitoba Conservation Package – Public EIS Review Comments
Source	Manitoba Wildlands
Question	MCWS/MH-TAC-006f

1

2 **Question:**

3 Provide comments/information on the concerns regarding woodland caribou.

4

5 **Response:**

6 All boreal woodland caribou ranges were considered in the Site Selection and Environmental
7 Assessment (SSEA) process. The majority of potential effects on regional boreal woodland
8 caribou populations were mitigated through the selection of the FPR (Final Preferred Route)
9 that avoided the majority of significant boreal woodland caribou range including; Harding,
10 Wimapedi-Wapisu, Wheadon, Kississing and the Naosap caribou ranges. These ranges were
11 not specifically dealt with in the EIS as there are no potential barriers or avoidance effects as a
12 result of the FPR associated with these ranges as they are far beyond the zone of potential
13 effect. Literature exists on the distance by which anthropogenic features including linear
14 development influence caribou persistence. Examples of accepted literature on this include a
15 13 km tolerance threshold to forest harvest areas (Vors et al. 2007). Effects of fragmentation
16 and loss of functional habitat loss are minimal for most linear development types with the
17 highest degree of effect being associated with intensively used linear features such as all
18 weather roads. The literature of linear development indicate measureable effects less than 6
19 kilometers, typically less than 2 kms. Dyer et al. (2001) found that the maximum avoidance
20 distance on roads and seismic lines to be 250 m. In Manitoba, effects of an all weather logging
21 road on boreal caribou habitat selection were found to show a loss of functional habitat within
22 one km of an active logging road (Schindler et al. 2007)

23 The evaluation of effects in the EIS are inclusive of the entire ranges for the Wabowden, Reed
24 and The Bog evaluation ranges. The predicted effects and summary of residual effects
25 identified in the EIS extend beyond the 3 mile evaluation corridor into the entire range area. A
26 supplemental caribou technical report will provide additional information on the cumulative
27 effects associated with these evaluation ranges and a more detailed examination of ranges
28 affected by the FPR.

29 It should also be noted that evaluation of the entire meta population or other ranges across the
30 Bipole III study area would significantly minimize the assessment of potential effects on local
31 populations being intersected by the FPR. They would become regionally insignificant and the
32 effects of the FPR on local populations would be lost amidst regional effects. Further mitigation
33 and monitoring activities will be identified in the Environmental Protection Plan being prepared
34 by Manitoba Hydro.

35 **References:**

36 Dyer, S. J., Neill, J. P. O., Wasel, S. M., & Boutin, S. (2001). Avoidance of industrial
37 development by woodland caribou. *The Journal of Wildlife Management*, 65(3), 531-542.

38 Schindler, D. W., Walker, D., Davis, T., & Westwood, R. (2007). Determining effects of an all
39 weather logging road on winter woodland caribou habitat use in south-eastern Manitoba.
40 *Rangifer*, (17), 23-27.

41 Vors, L. S., Schaefer, J. a., Pond, B. a., Rodgers, A. R., & Patterson, B. R. (2007). Woodland
42 Caribou Extirpation and Anthropogenic Landscape Disturbance in Ontario. *Journal of*
43 *Wildlife Management*, 71(4), 1249-1256. doi:10.2193/2006-263

44

45

Date	May 16 th 2012
Subject	Travel and Transportation/EMF
Reference	Manitoba Conservation Package – Mr. John Roschuk Comments
Source	Mr. John Roschuk
Question	MCWS/MH-TAC-007

1

2 **Question:**

3 Provide comments/information on the concerns regarding the impacts of electric and magnetic
4 fields in the January 25, 2012 comments from John Roschuk.

5

6 **Response:**

7 Manitoba referred Mr. Roschuk's comments to Dr. William H. Bailey. Dr. Bailey's review of Mr.
8 Roschuk's comments is attached in the following memorandum.

M E M O R A N D U M

TO: Gerald Neufeld
Elissa Neville
Patrick McGarry

FROM: William H. Bailey, Ph.D.

DATE: February 20, 2012

PROJECT: Bipole III

SUBJECT: Review of “Bi-Pole 3 West Side Route Toll on Human Lives, Health and Property” by John Roschuk

The document that Mr. Roschuk has provided to Manitoba Hydro alleges that the proposed Bipole III project will adversely affect public health and property values. This review focuses on his allegation that “electromagnetic influence” from high voltage transmission lines “affect[s] human neurological systems to varying degrees” to cause an increase in traffic accidents on parallel or crossing highways. There are four major flaws in the argument put forth by Mr. Roschuk:

1. Alternating current vs. direct current

Mr. Roschuk fails to distinguish studies and reports pertaining to sources of alternating current (AC) electric and magnetic fields (EMF) and direct current (DC) EMF. AC EMF oscillates with a frequency of 60-Hertz (Hz),¹ while DC EMF does not vary over time, i.e., they are static. Since the Bipole III DC line will be a major source of DC EMF, not AC EMF, Mr. Roschuk’s references to AC EMF studies are irrelevant with respect to this line.² Of the 19 studies cited in support of his arguments, only 3 focus on DC EMF, while 14 focus on AC EMF; the remaining

¹ In North America, AC electricity is transmitted at 60 Hz; in most of the rest of the world, it is transmitted at 50 Hz.

² Short AC transmission interconnections to the northern Bipole III converter station are proposed, but traffic is not an issue at this very remote location.

two citations are data sources on traffic. The subject matter of Mr. Roschuk’s 19 citations is summarized in Table 1.

Table 1. Mr. Roschuk’s 19 Cited References*

Total number of citations by topic			
AC EMF	DC EMF	Highway Traffic	Total Citations
14	3	2	19
Specific citations in document by topic*			
AC EMF	DC EMF	Highway Traffic	
1-3, 5-9, 11-13, 16-18	4, 10, 19	14, 15	

* Links to these specific documents are provided below.

2. Insufficient data and analysis

The four diagrams that Mr. Roschuk provides do not provide persuasive support for his argument that both AC or DC transmission lines contribute to traffic accidents on a section of Highway 6 (pp. 2-3) and Highway 101A (pp. 4-5). He claims that a clustering of accidents has occurred near high voltage AC transmission lines based on his representation in Figure 6101A-HVPTL of Manitoba Infrastructure and Transportation accident data on Route 6 (from Figure MIT-TO-068) and his overlay of six AC transmission line routes (one of the routes that is most distant from Route 6 also contains DC transmission lines [Bipole I and II]). He does not comment on five of the six areas noted in Figure 6101A-HVPTL where AC (or DC lines) cross Highway 6 in support of this argument. Rather, he focuses on one area in the south where just AC transmission lines cross to the west (Figure 101A) and north (Figure 101A-N) of Highway 101A. At four crossings in this area, he reports traffic accident summaries but no markings on the figures to show where the accidents occurred. While he strongly asserts his claim as to “electric and/or magnetic fields from high voltage power transmission lines are a major factor in the cause of traffic accidents,” it is clear that this claim is based upon what he perceives in the data from one of the six areas he identified, which is a tiny and non-random sample of the many other transmission line crossings of highways that would be found in any citywide or provincial analysis. Thus, there is no way to judge if the few locations he points to as examples are representative; in general, “cherry picked” data are not scientifically relevant. For example, if

100 locations of clusters of traffic accidents in Manitoba were examined and only 1 cluster was found to have occurred near an AC transmission line, the inference that the transmission line was a contributing factor to traffic accidents in general is not scientifically justified; without sufficient data, a cluster near a transmission line may be simply coincidental. This issue is a basic statistical issue, similar to those that arise with the interpretation of the clustering of basic health events, which are outlined by the U.S. Centers for Disease Control (CDC) in their report, “Guidelines for Investigating Clusters of Health Events.”³ Mr. Roschuk’s analysis does not conform to the basic scientific methods for investigation of clusters as described by the CDC.

In addition, Mr. Roschuk provides no comparisons of measured electric fields, magnetic fields, or corona-generated products along sections of highway near to or at a distance from the AC and DC transmission lines that would provide a basis for identifying exposures at locations where accidents are more common. It is not possible, therefore, to determine if a higher density of accidents occur in areas of any type of potential exposure. Finally, as is obvious, the causes of vehicle accidents are multifactorial and Mr. Roschuk provides no analysis of other potential confounding factors at the locations he has selected, e.g. traffic density and flow, visibility, turns, road conditions, or intersections. In the absence of consideration of more plausible, dominant risk factors for accidents and insufficient data, the allegation that EMF or other factors from transmission lines influences the clustering of accidents deserves no credence.

3. Weakness of data cited regarding DC transmission lines

A review of the three cited studies that discuss DC transmission lines does not reveal any conclusions regarding adverse effects from DC EMF, particularly relating to traffic accidents.

- **Citation (4)** is an unpublished paper presented at a conference that describes the well-known electrical aspects of the DC transmission line environment. No adverse effects from DC EMF are described, there are no references to human health effects or traffic accidents, and the authors conclude:

³ Centers for Disease Control (CDC). Guidelines for Investigating Clusters of Health Events. CDC Report 39(RR-11), July 27, 1990. <http://www.cdc.gov/mmwr/preview/mmwrhtml/00001797.htm>

The combination of several specific physical characteristics and related technical aspects related to line construction and operation, HVDC transmission lines have advantages over HVAC transmission lines for a majority of environmental impact indices... Thus, from the ecological point of view, a HVDC power transmission system as a whole is preferable to a system using exclusively HVAC transmission lines (p. 10).

- **Citation (11)** contains the recommended guidelines for exposure of the public and workers to DC (static) magnetic fields published by the International Commission on Nonionizing Radiation Protection (ICNIRP). The guideline concludes the following with regard to public exposures:

Based on scientific knowledge on the direct effects of static fields on humans, acute exposure of the general public should not exceed 400 mT [4,000,000 mG] (any part of the body). However, because of potential indirect adverse effects, ICNIRP recognizes that practical policies need to be implemented to prevent inadvertent harmful exposure of people with implanted electronic medical devices and implants containing ferromagnetic materials, and injuries due to flying ferromagnetic objects, and these considerations can lead to much lower restriction levels, such as 0.5 mT [5,000 mG] (IEC 2002).

The highest magnetic field expected to be measured under the Bipole III transmission line is less than 0.05 mT (500 mG) and thus is only a small fraction of the recommended limit on continuous exposure to DC magnetic fields. ICNIRP does not discuss DC magnetic field effects and traffic accidents in this document.

- **Citation (19)** is a summary of a workshop on the causes of corrosion of dock pilings and other steel structures in the Duluth-Superior Harbor in Minnesota. Although the report mentions the possibility that a DC transmission line could be a source of corrosion, the authors note that the line is oriented away from the harbor and conclude:

Water chemistry, dissolved oxygen content, and dissolved chlorides from de-icing salts seem to be the most likely agents of accelerated corrosion of 12 causes discussed (p. ii).

This document does not conclude that a DC line is the cause of corrosion of steel structures in the harbor or that DC EMF contributes to vehicle accidents.

4. Weakness of data cited regarding AC transmission lines

In addition to his complaints about existing or proposed DC transmission lines, Mr. Roschuk cites a large number of sources to support his argument that AC transmission lines have negative impacts on public health and safety, and he perceives them as contributing to clusters of traffic accidents. Without reviewing in detail each and every citation, the common and significant limitations are that his citations are to sources that have not been published in peer-reviewed scientific journals (citations 1, 2, 5, 7, 8, 16) or if peer reviewed, are woefully out of date (citations 3, 6, 9, 10, 11, 12, 13, 17, 18). Even if supported by subsequent studies and reviews, out of date peer reviewed publications, like the traffic accident data cited by Mr. Roschuk, will not provide accurate views if the authors’ text is cherry picked or erroneously interpreted.

Peer review is the process by which studies reporting new research or evaluating past research are reviewed by scientific ‘peers’ with expertise in the relevant scientific disciplines before publication in a scientific journal. Studies that are not peer reviewed are much less likely to meet minimum standards for data quality and valid conclusions and are routinely rejected by health agencies in performing health risk assessments. New scientific research is continually being published so that it is necessary to consult not only peer-reviewed publications but also current publications, which are often designed to address limitations in previous research. In 2007, the World Health Organization published a comprehensive review and evaluation of the research on the potential biological or health effects of AC EMF.⁴ Subsequent reviews by national and international health agencies include those published by the Scientific Committee on Emerging and Newly Identified Health Risks (SCENIHR, 2009),⁵ the European Health Risk

⁴ World Health Organization (WHO). Environmental Health Criteria 238: Extremely Low Frequency (ELF) Fields. WHO: Geneva, Switzerland, 2007.

⁵ Scientific Committee on Emerging and Newly Identified Health Risks (SCENIHR) for the Directorate-General for Health & Consumers of the European Commission. Health Effects of Exposure to EMF. January 2009.

Assessment Network on Electromagnetic Fields Exposure (EFHRAN, 2010),⁶ the International Commission on Non-Ionizing Radiation Protection (ICNIRP, 2010),⁷ and the Swedish Radiation Safety Authority (SSM, 2010).⁸ These agencies appropriately weighed the scientific evidence from peer-reviewed studies and considered the validity and reliability of both past and current research. None of these agencies have concluded that EMF pose a health hazard nor do they support the allegations made by Mr. Roschuk. Based on similar reviews performed by Canadian agencies, Health Canada states “You do not need to take action regarding daily exposures to electric and magnetic fields at extremely low frequencies. There is no conclusive evidence of any harm caused by exposures at levels found in Canadian homes and schools, including those located just outside the boundaries of power line corridors (Health Canada, 2010).⁹

Conclusion

A review of Mr. Roschuk’s document reveals major flaws. He confuses studies of AC EMF with the DC EMF that will be produced by Bipole III. In addition, his mappings of traffic accidents in relation to transmission lines along two highways are unrepresentative and biased in multiple ways, and the three studies he cites that pertain to DC EMF transmission lines do not conclude, or even address his opinion that DC transmission lines may produce, cause, or contribute to traffic accidents or other safety or health effects in surrounding populations. Finally, Mr. Roschuk’s opinions regarding EMF from AC lines, for the most part, are not based upon sources of information that are used by scientists for health risk assessments nor do they reflect the current state of knowledge.

References cited in Roschuk document with links

⁶ European Health Risk Assessment Network on Electromagnetic Fields Exposure (EFHRAN). Risk Analysis of Human Exposure to Electromagnetic Fields. Executive Agency for Health and Consumers, February 2010. EFHRAN is funded by the European Commission’s Executive Agency for Health and Consumers.

⁷ International Commission on Non-Ionizing Radiation Protection (ICNIRP). Guidelines for limiting exposure to time-varying electric and magnetic fields (1 Hz – 100 kHz). Health Physics 99:818-826, 2010.

⁸ Swedish Radiation Safety Authority (SSM). Recent Research on EMF and Health Risks: Seventh annual report from SSMs independent Expert Group on Electromagnetic Fields 2010. Report Number: 2010:44. SSM; 2010.

⁹ Health Canada. Electric and Magnetic Fields at Extremely Low Frequencies - It’s Your Health, 2010.

1. Electric Fields (EMF / ELF) Can Kill. EMF Journal. March 19, 2009.
<http://emfjournal.com/2009/03/19/electric-fields-emf-elf-can-kill/>
2. Cherry N. Evidence that electromagnetic fields from high voltage power lines and in buildings are hazardous to human health, especially young children. ESD Journal, April 8, 2001. <http://www.esdjournal.com/techpaper/elfhealth.pdf>
3. Scientific Committee on Emerging and Newly Identified Health Risks (SCENIHR). Preliminary Opinion on Possible Effects of Electromagnetic Fields (EMF) on Human Health. European Commission – Health & Consumer Protection Directorate-General, 19 July 2006.
http://ec.europa.eu/health/ph_risk/committees/04_scenihp/docs/scenihp_o_006.pdf
4. Koshvheev LA. Environmental Characteristics of HVDC Overhead Transmission Lines. Prepared for the Third Workshop on Power Grid Interconnection in Northeast Asia, Vladivostok, Russia, September 30-October 3, 2003.
http://oldsite.nautilus.org/archives/energy/grid/2003Workshop/Koshcheev_paper_final1.pdf
5. Dahlberg DA. Ground Currents – An Important Factor in Electromagnetic Exposure. The Stray Voltage Mitigators.
http://www.sncmfg.com/telecom/stray_voltage/dahlberg.html
6. ITT Research Institute. Evaluation of Health and Environmental Effects of Extra High Voltage (EHV) Transmission – First Interim Report. U.S. Environmental Protection Agency, May 1979.
<http://nepis.epa.gov/Exe/ZyNET.exe/20014OS0.TXT?ZyActionD=ZyDocument&Client=EPA&Index=1976+Thru+1980&Docs=&Query=&Time=&EndTime=&SearchMethod=1&TocRestrict=n&Toc=&TocEntry=&QField=&QFieldYear=&QFieldMonth=&QFieldDay=&IntQFieldOp=0&ExtQFieldOp=0&XmlQuery=&File=D%3A%5Czyfiles%5CIndex%20Data%5C76thru80%5CTxt%5C00000008%5C20014OS0.txt&User=ANONYMOUS&Password=anonymous&SortMethod=h%7C-&MaximumDocuments=1&FuzzyDegree=0&ImageQuality=r75g8/r75g8/x150y150g16/i425&Display=p%7Cf&DefSeekPage=x&SearchBack=ZyActionL&Back=ZyActionS&BackDesc=Results%20page&MaximumPages=1&ZyEntry=1&SeekPage=x&ZyPURL>
7. Terry L. Electromagnetic radiation: its possible adverse health effects on human beings. Cement Industry Technical Conference 1991, XXXIII, Record of Conference Papers, IEEE: 453-470, 1991. http://ieeexplore.ieee.org/xpl/freeabs_all.jsp?arnumber=162817
8. Power Line Health Facts. FAQ for Health Effects of Transmission Power Line Magnetic and Electric Fields. <http://www.powerlinefacts.com/faq.htm>
9. National Institute of Environmental Health (NIEHS). Electric and Magnetic Fields Associated with the Use of Electric Power – Questions and Answers. National Institute

of Environmental Health Sciences of the U.S. National Institutes of Health, 2002.

http://www.niehs.nih.gov/health/assets/docs_p_z/results_of_emf_research_emf_questions_answers_booklet.pdf

10. Gerasimov, AS. Environmental, Technical, and Safety Codes, Laws and Prepared for the Third Workshop on Power Grid Interconnection in Northeast Asia, Vladivostok, Russia, September 30-October 3, 2003.
http://oldsite.nautilus.org/archives/energy/grid/2003Workshop/Gerasimov%20paper_full.pdf
11. International Commission on Non-Ionizing Radiation Protection (ICNIRP). Guidelines on limits of exposure to static magnetic fields. Health Physics 96: 504-514, 2009.
<http://www.icnirp.de/documents/statgdl.pdf>
12. California Electric and Magnetic Fields Program. Short Factsheet on EMF. California Department of Health Services and the Public Health Institute, 1999.
<http://www.ehib.org/emf/shortfactsheet.PDF>
13. California Electric and Magnetic Fields Program. Electric and Magnetic Fields – Measurements and Possible Effect on Human Health, What We Know and What We Don’t Know in 2000. California Department of Health Services and the Public Health Institute, 2000. <http://www.ehib.org/emf/longfactsheet.PDF>
14. Nuñez A, Baumgartner T, Jablonski B, Regehr J, Rempel G, Steindel M, Foord J. Traffic on Manitoba Highways 2008. Manitoba Infrastructure and Transportation and University of Manitoba Transport Information Group, May 2009.
<http://umtig.mgmt.umanitoba.ca/printedreports/2008%20MHTIS%20Traffic%20Report.pdf>
15. Manitoba Hydro. Direct Current Electric and Magnetic Fields (Bipole III DC EMF Brochure). Manitoba Hydro, October 2009.
http://www.hydro.mb.ca/projects/bipoleIII/bipoleIII_emf_dc.pdf, and Woodford DA. HVDC Transmission. Manitoba Hydro DC Research Centre, March 1998.
<https://pscad.com/sites/default/files/documents/BasisPrinciplesofHVDC.pdf>
16. Hafemeister D. Background paper on “Power line fields and public health” – Memorandum of draft paper from D. Hafemeister, California Polytechnic State University to Panel on Public Affairs, American Physical Society, March 29, 1996.
<http://www.calpoly.edu/~dhafemei/background2.html>
17. Federal-Provincial-Territorial Radiation Protection Committee (FPTRPC) ELF Working Group. Health Effects and Exposure Guidelines Related to Extremely Low Frequency Electric and Magnetic Fields - An Overview. FPTRPC, 2005.
<http://www.aeei.gov.sk.ca/health-effects-and-exposure-guidelines-overview>

18. Bonneville Power Administration (BPA). Grand Coulee-Bell 500-kV Transmission Line Project Draft Environmental Statement (DOE/EIS-0344), Appendix B-1: Electrical Effects. Bonneville Power Administration, 2002.
http://energy.gov/sites/prod/files/nepapub/nepa_documents/RedDont/EIS-0344-DEIS-2002.pdf
19. Marsh CP, Bushman J, Beitelman AD, Buchheit RG, Little BJ. Freshwater Corrosion in the Duluth-Superior Harbor. Summary of Initial Workshop Findings, 9 September 2004. Washington, DC: US Army Corp of Engineers, Engineer Research and Development Center, 2005. <http://www.seagrant.umn.edu/downloads/wq3.pdf>

Date	May 16 th 2012
Subject	EMF/Human Health
Reference	Manitoba Conservation Package – Ms. Pamela Pugh
Source	Ms. Pamela Pugh
Question	MCWS/MH-TAC-008a

1

2 **Question:**

3 Health impacts to farmers working beneath the transmission lines.

4

5 **Response:**

6 The potential health effects of ac and dc transmission lines have been reviewed in the EIS
7 (Chapter 8, pages 8-313 to 8-320). Based on reviews by national and international scientific
8 agencies there are no known adverse health effects associated with EMF from ac or dc
9 transmission lines. Electric and magnetic fields from the proposed dc transmission line are at
10 very low levels. Based upon modeled field levels (cited in Chapter 8), farmers or others working
11 on the right-of-way would not encounter levels that exceed exposure limits for the general
12 public as published by health and scientific agencies.

Date	May 16 th 2012
Subject	Route Selection/ Transmission Design
Reference	Manitoba Conservation Package – Ms. Pamela Pugh Comments
Source	Ms. Pamela Pugh
Question	MCWS/MH-TAC-008b

1

2 **Question:**3 Where are Bipole 4, 5, 6, and 9 going? How much more prime agricultural land will be lost?
4 _____

4

5 **Response:**6 Beyond Bipole III, Manitoba Hydro has not committed to any other future high voltage north-
7 south transmission lines.

Date	May 16 th 2012
Subject	Route Selection/Weather Events
Reference	Manitoba Conservation Package – Ms. Pamela Pugh Comments
Source	Ms. Pamela Pugh
Question	MCWS/MH-TAC-008c

1

2 **Question:**

3 The field in which Bipole is to be placed has had two major cyclones go through it.

4

5 **Response:**

6 As a reliability initiative, Bipole III is designed to mitigate the impact of catastrophic events that
7 could result in the loss of the existing Bipole I & II HVdc lines and/or the Dorsey Station. As
8 such, one critical consideration is to avoid the simultaneous loss of the existing Bipole I & II
9 lines and the proposed Bipole III line by placing the Bipole III on a corridor well separated from
10 Bipoles I and II, and using higher reliability tower design criteria for Bipole III in areas where
11 separation of these corridors is reduced. The occurrence of extreme weather events such as
12 tornado is statistical by nature and is not possible to predict accurately. However, the routing
13 and design of Bipole III is planned to reduce the probability of the simultaneous loss of all three
14 dc bipole lines such that the system reliability can be maintained well into the future with the
15 loss of only one transmission corridor.

Date	May 16 th 2012
Subject	Vegetation/agricultural Land Use and Productivity
Reference	Manitoba Conservation Package – Ms. Pamela Pugh Comments
Source	Ms. Pamela Pugh
Question	MCWS/MH-TAC-008d

1

2 **Question:**3 The weeds that grow under the towers will have a negative effect on their Pedigreed Business.
4

4

5 **Response:**6 Weed control is taken into consideration when determining the amount of compensation paid to
7 land owners. Weed control forms part of the "Structure Impact Compensation" portion of the
8 compensation package. The landowner is responsible for weed control under and around
9 towers and is compensated for this with "Structure Impact Compensation".10 Structure Impact Compensation (Structure Payment)11 These payments are to compensate the land owner (where the lands zoned for agricultural
12 activities only) for the future loss' they may incur due to the affect the location of the
13 structure(s) on their farming operations. The compensation calculations include:

- 14 • crop losses on lands permanently removed from production;
- 15 • reduced productivity in an area of overlap around each structure;
- 16 • the additional time required to maneuver machinery around each structure;
- 17 • double application of seed, fertilizer and chemicals in the area of overlap around each
- 18 structure; and
- 19 • weed control around each structure.

Date	May 16 th 2012
Subject	Vegetation/Agricultural Land Use and Productivity
Reference	Manitoba Conservation Package – Ms. Pamela Pugh Comments
Source	Ms. Pamela Pugh
Question	MCWS/MH-TAC-008e

1

2 **Question:**

3 To manage weeds, Pedigreed Seed farmers have to get close to hydro towers with their
4 equipment, running the risk of hitting a tower and increasing liability.

5

6 **Response:**

7 Manitoba Hydro's Structure Impact Compensation (SIC) schedule allows for 100% crop loss in
8 near proximity to the structure. An example of the compensation area is shown below. The
9 need to get close to the tower with large farm equipment is reduced for normal cropping
10 practices as the area of crop loss is compensated for through tower payments.

11 Below is a sketch for a 23' x 23' self supporting structure which is used to determine how the
12 structure affects farming operations. This sketch is the basis for the SIC calculations which
13 include:

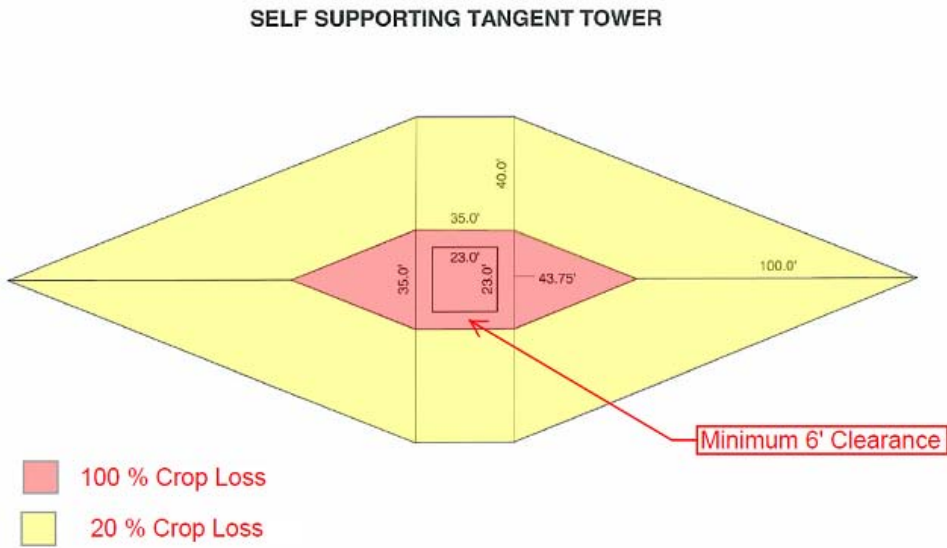
14 (i) crop losses on lands permanently removed from production (*area shaded red*);

15 (ii) reduced productivity in an area of overlap around each structure (*area shaded yellow*);

16 (iii) the additional time required to maneuver farm machinery around each structure;

17

- 18 (iv) double application of seed, fertilizer and chemicals in the area of overlap around each
- 19 structure; and
- 20 (v) weed control around each structure.



21

Date	May 16 th 2012
Subject	Access/Transmission Line Construction
Reference	Manitoba Conservation Package – Public EIS Review Comments
Source	Ms. Pamela Pugh
Question	MCWS/MH-008f

1

2 **Question:**

3 Construction and maintenance vehicles for Bipole III will drive through their field and introduce
 4 foreign seeds.

5

6 **Response:**

7 In an effort to minimize the spread of noxious weeds and invasive plants all contractor
 8 construction and maintenance vehicles are cleaned prior to start of work. During construction,
 9 cleaning stations will be set up at predetermined locations to prevent the spread of invasive
 10 plants and noxious weeds from infested areas to non-infested areas. Manitoba Hydro will work
 11 with local Rural Municipalities and Weed Districts to determine cleaning station locations.
 12 Manitoba Hydro and its contractors will restrict construction vehicle traffic within the right of
 13 way (ROW) during construction and maintenance. If crossing a field is required to access the
 14 ROW, Manitoba Hydro will work with the landowner to determine field crossing locations.

Date	May 16 th 2012
Subject	Public Safety/Route Selection
Reference	Manitoba Conservation Package – Ms. Pamela Pugh Comments
Source	Ms. Pamela Pugh
Question	MCWS/MH-TAC-008g

1

2 **Question:**

3 A wind storm may knock a tower down onto the railway tracks and cause an environmental
 4 disaster.

5

6 **Response:**

7 The design of the Bipole III HVdc transmission line follows the industry standards to meet all
 8 electrical and safety clearances. Adequate separation will be maintained to avoid cascading
 9 events when placing towers nearby critical infrastructure including the railway track. The
 10 proposed tower design of Bipole III HVdc is based on a higher reliability level of 1 in 150 years
 11 return or better in terms of wind and ice loadings, a significant improvement of the existing
 12 Bipole I& II lines (1 in 50 year return).

Date	May 16 th 2012
Subject	Access/Transmission Line Construction
Reference	Manitoba Conservation Package – Public EIS Review Comments
Source	Green Party
Question	MCWS/MH-TAC-009

1

2 **Question:**

3 Provide comments/information on the comments regarding alternatives to northern generation
4 in the March 21, 2012 comments from the Green Party.

5

6 ***Green Party's key comments***

7

8 -" Another alternative might be to considering both reducing domestic demand and adding
9 additional generating capacity in Southern Manitoba through other means such as wind
10 generation."

11

12 - "it does not consider Demand-Side-Management (DSM) (i.e. reducing energy
13 consumption rather than increasing energy supply), including emergency DSM"

14

15 **Response:**

16 The Bipole III project is a system reliability enhancement and does not add new northern
17 generation. The project provides redundancy and maintains access to existing northern
18 generation in the event that the existing Bipole I and II transmission is lost due to a severe
19 event.

20

21 Demand-Side Management (DSM) was considered in the evaluation of load serving capability
22 for the catastrophic events impacting the existing HVDC system presented in Chapter 2 of the
23 EIS. In fact, the energy savings through the existing DSM program and forecasted DSM were
24 used to reduce the amount of the supply deficit in the calculation.

25 The shortfalls presented in the EIS indicated the amount of generation that can be counted on
26 to be available at the time of peak demand during the coldest months of the year.

27
28 Manitoba Hydro has interconnected 237 MW of independently owned wind generation capacity
29 to its system with an additional 16.5 MW to be connected shortly. Wind generation is a good
30 source of energy but the capacity to meet winter peak demand when power is most needed,
31 may not be available due to wind conditions at the time and the fact that when the ambient
32 temperature falls below -30 °C wind turbines will shut down. Even in warmer temperatures
33 wind capacity may not be available for dispatch when needed.

34
35 Manitoba Hydro analysis indicates that the capital cost of gas fired generation exceeds that of
36 Bipole III.

37

38 ***Green Party's key comments***

39

40 *"What is not clear is, if when the Riel Sectionalization project is completed in 2014-15, would it*
41 *be possible to somehow connect Bipoles I & II to the Riel Converter station in the event of a*
42 *Dorsey Station failure? This would likely require additional HVDC transmission line from the*
43 *current Dorsey converter station to the future site of the Riel Converter Station. This additional*
44 *stretch of HVDC transmission is likely to remain largely unused, but would help to serve as a*
45 *back-up in the event of Converter Station failure. I am not an electrical engineer, so I admit I*
46 *am unsure if this would be technically and/or economically feasible, but it is something that I*
47 *would like to see investigated. Can the proponent or Manitoba Conservation provide any*
48 *comment on whether such a back-up connection route between the Dorsey and future Riel*
49 *converter stations would be possible?"*

50

51 **Response:**

52 The Riel Sectionalization Project does not establish a converter station at Riel. The project
53 sectionalizes the existing Dorsey to Forbes 500 kV AC line into Riel, provides a 500-230 kV
54 transformation, establishes a Riel 230 kV station, and ties this 230 kV station into the Winnipeg
55 area 230 kV transmission grid. The project provides an alternate termination to Dorsey for the

56 500 kV line and continued access to contracted import from the United States if Dorsey Station
57 is lost.

58 Utilizing Riel Station to back up Dorsey would still require the construction of Riel converter
59 station (all DC equipment and associated ac), in addition to the new HVDC line from Dorsey to
60 Riel. Although it can reduce the consequences of a catastrophic failure of Dorsey, such a
61 solution will not be able to mitigate the risk of losing the Bipole I & II lines with a repair time up
62 to 8 weeks. As indicated in Chapter 2 of the EIS, the loss of the lines will result in extended
63 rotating blackouts during the cold winter months. This option was identified as a potential
64 solution to backup a Dorsey loss in the early planning analysis only if the Bipole III could not be
65 built since it does not protect against the loss of the Bipole I & II lines.

Date	May 16 th 2012
Subject	Route Selection/Culture and Heritage
Reference	Manitoba Conservation Package – Swan Lake First Nation Comments
Source	Swan Lake First Nation
Question	MCWS/MH-010a

1

2 **Question:**

3 Investigations conducted subsequent to the SLFN preliminary TK Report have suggested that
4 the Round Plain and Indian Gardens sites are larger than originally determined. The exact
5 extent of the sites is not known and additional research and archeological analysis need to be
6 completed to confirm the site's boundaries. Additional disturbance of these sites in any way
7 would not be supported by SLFN.

8

9 **Response:**

10 Manitoba Hydro intends to continue discussions with Swan Lake First Nation in an effort to
11 address the community's concerns and interests related to the Bipole III Transmission Project
12 traversing the Assiniboine Valley. The Assiniboine River crossing was identified as a sensitive
13 site by Swan Lake First Nation as well as through an archeological inventory, developed by
14 Manitoba Hydro's archaeological consultants. As a result, this area has been identified as a
15 sensitive site in the Bipole III EIS. Swan Lake First Nation has completed some heritage field
16 work in this area. A detailed survey by the Project Archaeologist working with the Swan Lake
17 First Nation archaeologist will be conducted prior to construction. Manitoba Hydro has also
18 agreed to support an Environmental Monitor from Swan Lake First Nation to be on site during
19 clearing and construction activities.

20 Protection measures for heritage resources have been incorporated into the Environmental
21 Protection Plan as general and specific mitigation measures. Detailed actions and procedures for
22 heritage discoveries will be developed by the Project Archeologist on a site by site basis. All
23 information regarding heritage resources and/or found human remains will be submitted to the

24 Historic Resources Branch as per the terms of the Heritage Resources Act (1986) and heritage
 25 permit and to the local Aboriginal Communities. Ownership of all heritage objects found within
 26 Manitoba rests with the Province of Manitoba.

27

28 The Environmental Protection Plan for the Bipole III Transmission Project will include the
 29 following mitigation measures for addressing heritage resources. Additional mitigation
 30 measures will be considered during the final design process.

31

Heritage Resources Environmental Protection Measures	
No.	Environmental Protection Measures
EC-5.1	Environmental protection measures for heritage resources will be reviewed with the Contractor and employees prior to commencement of any construction activities.
EC-5.2	Provincial legislation (Appendix C) and guidelines (Appendix D) protecting heritage resources will be adhered to during pre-construction and construction activities.
EC-5.3	Orientation for project staff working in construction areas will include heritage resource awareness and training including the nature of heritage resources and the management of any resources encountered.
EC-5.4	Orientation information will include typical heritage resource materials and reporting procedures.
EC-5.5	Construction activities will not be carried out within established buffer zones for heritage resources except as approved by Project Archaeologist.
EC-5.6	The Environmental Inspector will inspect borrow pits and other excavations regularly for the presence of heritage resource materials.
EC-5.7	The Environmental Inspector will inspect routine stream crossings for the presence of heritage resource materials and will report any findings immediately to the Project Archaeologist.
EC-5.8	The Project Archaeologist will inspect major stream and large river crossings for the presence of heritage resource materials.
EC-5.9	All archaeological finds discovered during site preparation and construction will be left in their original position until the Project Archaeologist is contacted and provides instruction.
EC-5.10	The Contractor will report heritage resource materials immediately to the Construction Supervisor/Site Manager and will cease construction activities in the immediate vicinity until the Project Archaeologist is contacted and prescribes instruction.
EC-5.11	Project Archaeologist will report heritage resource discoveries to the appropriate First Nation or Aboriginal community.
EC-5.12	The Project Archaeologist will visit the site, confirm the presence of heritage resources, establish a buffer zone, conduct an evaluation and determine protection/salvage requirements.

Heritage Resources Environmental Protection Measures	
EC-5.13	Any culturally significant heritage resource materials discovered during construction will be inventoried and/or salvaged by the Project Archaeologist as per standard archaeological best practices
EC-5.14	The Contractor will stop work immediately in the immediate vicinity if human remains are discovered during construction activities. The finding will be reported to the Construction Supervisor/Site Manager who will contact the Project Archaeologist. The project archaeologist will report immediately to the Historic Resources Branch (HRB) who will, in turn, contact the RCMP and Medical Officer. The closest First Nation community will also be notified by the Project Archaeologist. . A site visit will take place immediately along with the RCMP and Medical Officer to confirm the presence of human remains and determine the forensic/non-forensic nature of the human remains. The Project Archaeologist will work closely with the HRB once the status of the human remains is determined.
EC-5.15	Major heritage resource sites including burial sites discovered during construction will be protected by erecting a snow fence around the site, designating the site off-limits, posting signage, directing water away from the site and placing barricades on access routes, until a permanent solution is agreed upon

Date	May 16th 2012
Subject	Route Selection/Caribou
Reference	Manitoba Conservation Package – TAC Comments
Source	Wildlife Branch
Question	MCWS/MH-TAC-010b

1

2 **Question:**

3 SLFN requests further detail on mitigation measures for potential impacts to plants, plant
4 communities, terrain, and soils during construction, operation, and maintenance of the
5 transmission line.

6 **Response:**

7 Manitoba Hydro is in the process of developing both general and site specific mitigation
8 measures for potential impacts of the Bipole III transmission line. General mitigation measures
9 apply to all project areas and specific mitigation will apply to identify individual Environmentally
10 Sensitive Sites (ESS). SLFN identified the Assiniboine River crossing as an Environmentally
11 Sensitive Site, as it could potentially contain artifacts and a burial site. It is culturally significant
12 to the community and Manitoba Hydro will work with the community to ensure their concerns
13 are addressed. Manitoba Hydro has agreed to support an Environmental Monitor from Swan
14 Lake First Nation to be on site during clearing and construction activities.

15 The following is a list of draft mitigation measures and plans for potential impacts to plants,
16 plant communities, terrain and soils specific to the Assiniboine River crossing. For more
17 detailed information, please refer to the Bipole III Transmission Project Draft Environmental
18 Protection Plan (Volume 4). Please note that the Environmental Protection Plan is currently in
19 draft format, the Construction Phase Environmental Protection Plans for the area will be
20 developed with Aboriginal communities and Manitoba Conservation and will be finalized once
21 Manitoba Hydro is in receipt of the *Environment Act* licence for the Project. It will be updated
22 and refined as the Project moves through the Regulatory process.

23 Below are the general mitigation measure related to plants, plant communities, terrain and
24 soils. Manitoba Hydro will be developing an operation environmental management plan for line
25 maintenance to follow once the line has been energized.

26 **Clearing**

27 Environmental protection measures related to clearing and related activities include:

- 28 • Where sensitive sites have been identified existing low growth vegetation such as
29 grasses, forbs and shrubs will be maintained to the extent possible. Disturbance to roots
30 and adjacent soils will be minimized (PA-3.5)¹.
- 31 • Selective clearing will be carried out in erosion prone areas. Hand clearing or other low
32 disturbance methods may be employed to minimize soil disturbance (PA-3.14)
- 33 • Environmentally sensitive areas located adjacent to watercourses or located on rugged
34 terrain will be cleared by low ground disturbance methods (i.e hand clearing on steep
35 slopes) (PA-3.15).
- 36 • Trees within established buffer zones will be selectively cleared using methods that
37 cause the least impact. Low growth vegetation such as grasses and shrubs within buffer
38 zones will not be cleared (PA-3.16).
- 39 • Construction vehicles where possible will be wide-tracked or equipped with high
40 floatation tires to minimize rutting and limit damage and compaction to surface soils
41 (PA-3.18).
- 42 • The Construction Supervisor/Site Manager will issue a stop work order if extreme wet
43 weather or insufficient frost conditions results in soil damage from rutting, and soil
44 erosion is resulting in sedimentation of adjacent waterbodies (PA-3.19).
- 45 • Vegetation will be removed by mechanical means except where other selective clearing
46 methods are stipulated (PA-3.26).
- 47 • Specified clearing methods will be carried out in a manner that minimizes disturbance to
48 existing organic soil layer (PA-3.27).

¹ The coding listed at the end of the environmental protection measures refers to the tables in the draft environmental protection plan.

- 49 • Machine clearing will remove trees and brush with minimal disturbance to existing
50 organic soil layer using only "V" or "K-G" type blades, feller-bunchers and other means
51 approved by the Construction Supervisor/Site Manager (PA-3.28).
52 • Chemical control of vegetation is not permitted during clearing (PA-3.31).
53 • Danger trees will be identified and removed by hand or other methods that do not
54 damage soils and adjacent vegetation (PA-3.32).

55 **Burning**

56 Environmental protection measures related to burning and related activities include:

- 57 • Slash will be piled in a manner that allows for clean, efficient burning of all material.
58 Mixing soil into the slash is to be avoided (PA-2.4).
59 • Debris piles scheduled for burning will be piled on mineral soils or on areas having an
60 average maximum depth of less than 15 cm of duff, where possible (PA-2.5).

61 **Grubbing**

62 Environmental protection measures related to grubbing and related activities include:

- 63 • Construction areas containing soil with high silt content, artesian springs or areas of
64 previous erosion will receive special erosion protection and sediment control techniques
65 (PA-8.5).
66 • Grubbing will be halted during heavy precipitation events when working in areas of
67 finely textured soils (PA-8.6).

68 **Stripping**

69 Environmental protection measures related to stripping and related activities include:

- 70 • Mineral topsoils and surficial organic materials should be stripped separately from
71 subsoils, segregated, and stockpiled for later use in backfilling, contouring and
72 rehabilitation. Soils should be replaced in the reverse order to which they were removed.
73 Where problem subsoils (e.g., saline, gravelly, stony) are encountered in agricultural
74 landscapes, three-lift soil handling will be used to segregate the problem subsoils from

- 75 higher quality subsoils. Once replaced, soils will be compacted similar to pre-disturbed
76 condition." (PA-10.5)
- 77 • Construction areas containing soil with high silt content, artesian springs or areas of
78 previous erosion will receive special erosion protection and sediment control techniques
79 (PA-10.6).
 - 80 • In areas of known salinity, excavated or stripped soil will be stored on liners or in
81 designated areas where possible (PA-10.9).

82 **Rights-of-Way**

83 Environmental protection measures pertaining to Rights-of-Way include:

- 84 • Vegetation control along rights-of-way during construction will be in accordance with the
85 Vegetation Management Plan (PC-8.10).
- 86 • The Environmental Inspector will inspect rehabilitated areas along rights-of-way in
87 accordance with the Site Rehabilitation Plan to assess the success of any re-vegetation
88 and to determine if additional rehabilitation is required (PC-8.13).

89 **Transmission Towers and Conductors**

90 Environmental protection measures pertaining to transmission towers, guy wires and
91 conductors include:

- 92 • Transmission tower locations will avoid riparian areas, floodplains, wetlands, permafrost
93 and unstable soil conditions to the extent possible (PC-10.2).
- 94 • Where thawing occurs, construction equipment, tires and loadings, and access routes
95 will be reviewed to ensure that there will be minimum damage to the soils (PC-10.8).
- 96 • The Construction Supervisor/Site Manager will issue a stop work order if extreme wet
97 weather conditions result in soil damage from rutting and erosion is resulting in
98 sedimentation of adjacent waterbodies (PC-10.14).
- 99 • During tower foundation excavation the duff layer and A horizon soils shall be stripped
100 and stored separately from other soils. When back filling, these soils are to be replaced
101 as the surface soils to encourage site re-vegetation (PC-10.16).
- 102 • Areas where soil was disturbed will be stabilized and re-vegetated with low growth
103 vegetation as soon as practical (PC-10.17).

- 104 • Vegetation control around transmission towers will be in accordance with contract
105 specifications and Manitoba Hydro guidelines (PC-10.20).

106 **Stream Crossings**

107 Environmental protection measures pertaining to stream crossings include:

- 108 • Clearing for stream crossings will only remove tree species by hand or other low impact
109 methods. Shrub understory will be retained and soils will not be disturbed in riparian
110 areas (PC-9.14).
- 111 • Disturbed stream banks will be stabilized and re-vegetated with low growth vegetation
112 as soon as practical (PC-9.26).
- 113 • The Environmental Inspector will inspect rehabilitated watercourse crossings in
114 accordance with the site Rehabilitation Plan to assess the success of re-vegetation and
115 to determine if additional rehabilitation is required (PC-9.30).

116 **Buffers and Setbacks**

117 Buffers are work areas where restricted activities such as low disturbance clearing are
118 permitted. Setbacks are areas to be maintained from a given environmental feature where no
119 work shall occur.

120 Recommended setbacks and buffer distances for sensitive environmental features are provided
121 in Table 1.

122 Table 1. Buffers and Setbacks for Species at Risk

Activity	Non Frozen Ground Setback Distance (no work allowed)	Frozen Ground Setback Distance (no work allowed)	Winter Vegetated Buffer Distance (Shrub and Herbaceous Vegetation Retained)	Rationale
Tower Foundation Siting	100m	100m		Protect from disturbance
Clearing And Construction	30m		30m	Protect from disturbance
Maintenance	30m		30m	Protect from disturbance
Access Trail	30m	30m		Protect from disturbance

123

124 **Erosion Protection and Sediment Control Plan**

125 An Erosion Protection and Sediment Control Plan will be prepared by Manitoba Hydro in
 126 accordance with Canadian professional erosion and sediment control standards to manage
 127 construction activities that cause soil erosion and result in sediment releases to the aquatic
 128 environment.

- 129 • The objective of the plan will be to minimize any adverse environmental effects of
130 sediment releases on the aquatic environment in accordance with provincial and federal
131 legislation and guidelines, and corporate environment policies and guidelines.
- 132 • Environmental protection measures will be prescribed for erosion protection and
133 sediment control including winter construction, establishment of buffer zones, avoidance
134 of sensitive areas and use of bioengineering techniques.
- 135 • Environmental Inspectors will conduct regular inspections of construction activities
136 including erosion protection and sediment control measures.
- 137 • The plan will be reviewed after each construction season and annually and results from
138 the reviews will be used to adjust plan provisions to ensure continued effectiveness.
- 139 • The Erosion Protection and Sediment Control Plan will be completed and implemented
140 prior to the commencement of the construction phase for the Project.
- 141 • The plan will be provided to the Contractor and Manitoba Conservation, and will be
142 placed on the public registry established for the Project.
- 143 • Contractors will be required to prepare contract-specific Erosion Protection and Sediment
144 Control Plans that conform to and are consistent with the Manitoba Hydro Erosion
145 Protection and Sediment Control Plan.

146 **Vegetation Management Plan**

147 A Vegetation Management Plan will be prepared by Manitoba Hydro to manage vegetation
148 during construction of the Project.

- 149 • The objective of the plan will be to provide for effective vegetation management in
150 accordance with provincial legislation and guidelines, and corporate policies and
151 procedures for the protection vegetation and the environment.
- 152 • The scope of the plan will include introduction of exotic species, controlling vegetation,
153 protection of protected species, forest insects and diseases, and re-vegetation of
154 disturbed sites.
- 155 • Environmental protection measures will be prescribed for washing equipment and
156 vehicles prior to entering construction sites, protecting protected species, controlling
157 vegetation at construction sites and restoring and re-vegetating disturbed sites.

- 158 • Environmental Inspectors will conduct regular inspections of construction activities
159 including vegetation management.
- 160 • The plan will be reviewed after each construction season and annually and results from
161 the reviews will be used to adjust plan provisions to ensure continued effectiveness.
- 162 The Vegetation Management Plan will be completed and implemented prior to the
163 commencement of the construction phase for the Project.

Date	May 16 th 2012
Subject	Groundwater/Protection (EPP)
Reference	Manitoba Conservation Package – Swan Lake First Nation Comments
Source	Swan Lake First Nation
Question	MCWS/MH-TAC-010c

1

2 **Question:**

3 The EIS states that the groundwater assessment was conducted on a regional scale. SLFN is
 4 concerned about potential impacts of the project to local groundwater and aquifers in SLFN's
 5 area of interest.

6

7 **Response:**

8 The groundwater assessment focused on the major hydrogeological features located in the
 9 vicinity of the proposed route of the transmission line due to the regional extent of the Project,
 10 but considered local groundwater environments as information allowed. The information relied
 11 upon for the groundwater assessment came from multiple sources and personal
 12 communications with experts with knowledge of the groundwater in the assessment area.

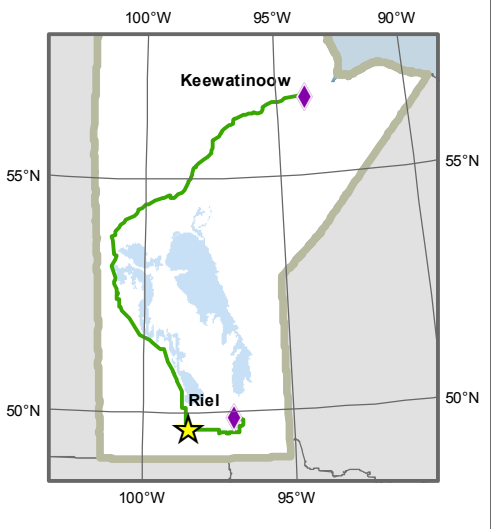
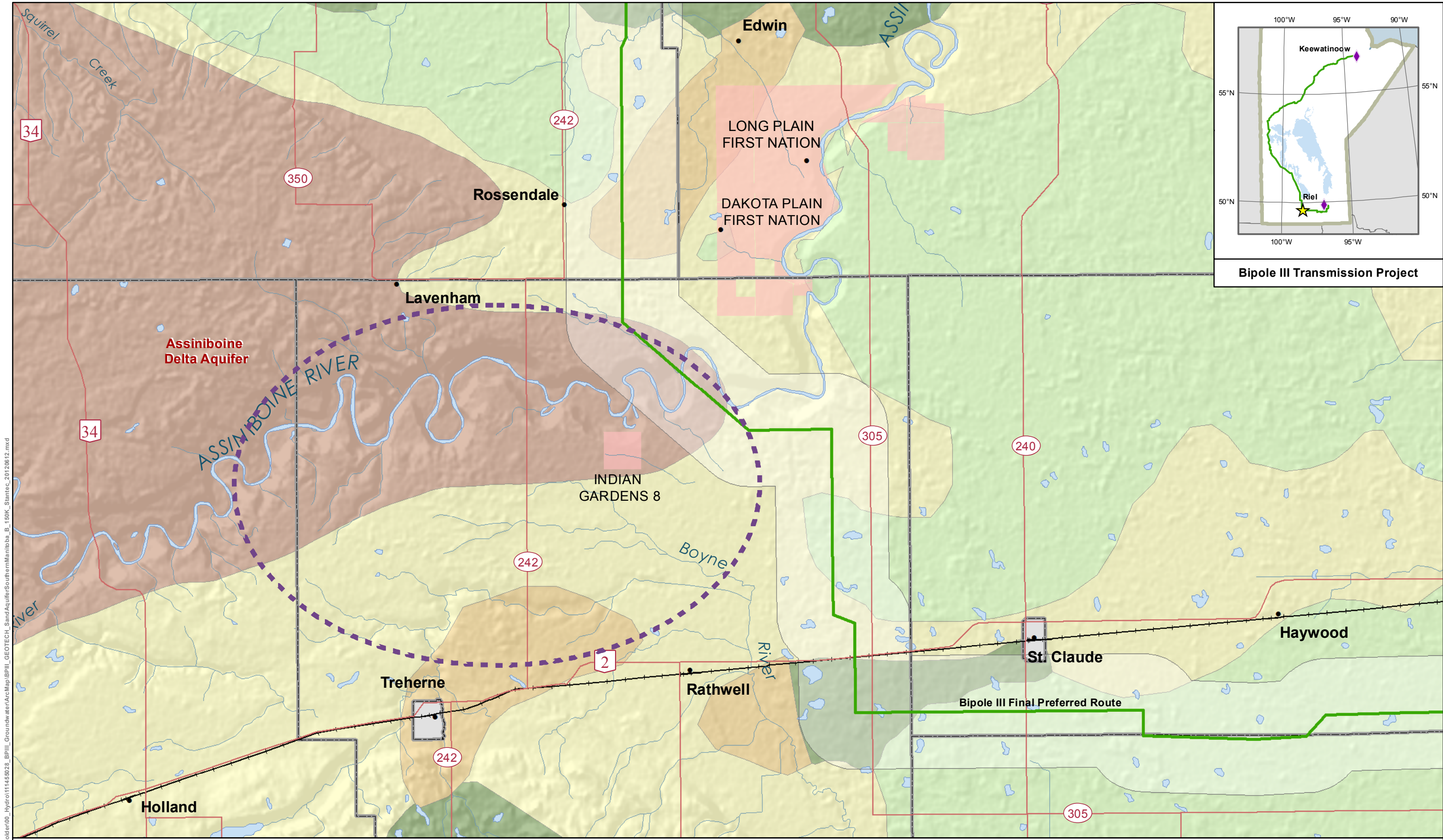
13 While it was noted that the large scale resolution of the Local Study Area may mean that some
 14 small aquifers were not represented and assessed, where possible, supplemental information
 15 for detailed evaluations was obtained, reviewed and described. It was acknowledged that there
 16 may still be some unidentified small aquifers in the study area but it was noted that these
 17 would be expected to be in areas where groundwater is not presently relied upon. Along the
 18 southern portion of the route, and in the area of interest to SLFN, specific information was
 19 available and reviewed during the assessment. The preferred route for the Bipole III
 20 transmission line will go over the eastern edge of the unconfined Assinaboine Delta Aquifer
 21 (ADA) – an aquifer which is relied upon for drinking water. This aquifer is recharged by
 22 precipitation (i.e., is already connected to surface water). Another aquifer will be crossed by
 23 the transmission line in the area of Dakota Plain First Nation. This aquifer is overlain by a clay

24 layer (confined) and unconnected to surface water or precipitation. Both of these aquifers, due
25 to their near-surface nature, have been identified on Groundwater Vulnerability Maps developed
26 and maintained by the Province.

27 The Project components are generally land-based or surficial in nature and will not interfere
28 with the existing groundwater regime associated with either aquifer discussed above. No
29 artesian (flowing groundwater) conditions were identified in the area of interest to SLFN. The
30 identified aquifers, however, would be vulnerable to impact in a contingency event (e.g.,
31 hydrocarbon or pesticide spill).

32 Mitigation measures that will be in place to minimize or preclude any groundwater effects
33 associated with contingency events are discussed in the EIS and can be summarized as follows:

- 34 • Fuel, lubricants, pesticides and other potentially hazardous materials will be stored and
35 handled within dedicated areas at work sites and marshalling yards in full compliance with
36 regulatory requirements.
- 37 • Transfer of chemicals will be attended at all times.
- 38 • An Emergency Preparedness and Spill Response Plan is developed and an emergency
39 response spill kit will be kept on-site at all times in case of fluid leaks or spills from
40 machinery.
- 41 • Hazardous materials, fuel containers and other materials will be removed from the site for
42 proper disposal in accordance with regulatory requirements.
- 43 • Herbicide and pesticide applications will be made by a licensed certified applicator and will
44 be applied according to product label directions.

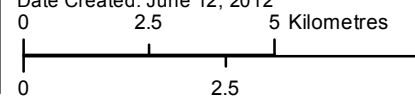


Bipole III Transmission Project

File Location: G:\GIS\Project_Folder\00_Hydro\1145928_BP3I_Groundwater\ArcMap\BP3I_Geotech_SandAquiferSouthernManitoba_B_150K_Stantec_20120612.mxd



Coordinate System: UTM Zone 14N NAD83
 Data Source: MB Hydro, Stantec, Heritage/Cultural - SLFN, ProvMB, NRCAN
 Date Created: June 12, 2012



- Project Infrastructure**
- Final Preferred Route
 - Local Study Area
- Heritage**
- Area with Potential for Additional Heritage Values

- Sand and Gravel Aquifers**
- Areas With Very Few Widely Scattered Minor Sand and Gravel Aquifers
 - Thin Unconfined Sand
 - Lenses of Sand and Gravel
 - Major Buried Sand and Gravel
 - Thick and Extensive Unconfined Sand and Gravel
 - No Aquifer/No Data in Regional Study Area

Sand and Gravel Aquifers Within the Southern Bipole III Transmission Project Study Area

Draft: For Discussion Purposes Only

Date	May 16 th 2012
Subject	Moose/Hunting and Harvesting
Reference	Manitoba Conservation Package – Manitoba Metis Federation Comments
Source	Manitoba Metis Federation
Question	MCWS/MH-TAC-011a

1

2 **Question:**

3 Explain whether or not the effects assessment on moose populations and Aboriginal traditional
 4 use of moose, both related to increased harvester access in Game Hunting Areas (GHA) 6, 6A,
 5 7, 8, 11, 12 and 19A was considered in light of the closure of many other GHAs to moose
 6 hunting in the central western and central eastern portions of the Province. Please advise if the
 7 conclusion regarding residual effects and cumulative effects would change if these factors were
 8 fully considered.

9

10 **Response:**

11 The closure of GHAs 13, 13A, 14, 14A, 18, 18A, 18B and 18C and the partial closure of GHAs
 12 2A, 4 and 7A to moose hunting and effects of these closures on moose populations and
 13 harvesting opportunities in adjacent and/or further removed GHAs was not considered in the
 14 effects assessment conducted by Manitoba Hydro. And in considering them now the
 15 conclusions reached in the EIS respecting residual effects and cumulative effects would not
 16 change as a result of these closures.

17 Numerous access routes/travel corridors already exist in much of western Manitoba. As a result
 18 the Bipole III transmission line, though creating potentially one more access route through the
 19 closed and remaining open GHAs (potentially is used here as transmission lines are often not
 20 easily traversable in some locations and in other locations parallel existing linear corridors), is
 21 not expected to significantly increase the ability of hunters to access new areas and/or new
 22 opportunities for wolf predation on moose in this area of Manitoba.

23 As to the concern regarding the effect of concentrating hunters in the remaining open GHAs,
24 presumably this would occur irrespective of the Bipole III project and was considered by
25 Manitoba when implementing the closures and since the closures are already in effect it is being
26 managed by the responsible management authority, that being Manitoba Conservation and
27 Water Stewardship.

Date	May 16 th 2012
Subject	Cumulative Effects Assessment
Reference	Manitoba Conservation Package – Manitoba Metis Federation Comments
Source	Manitoba Metis Federation
Question	MCWS/MH-TAC-011b

1

2 **Question:**3 Provide comments on the concerns expressed regarding the Cumulative Effects Assessment.
4 _____

4

5 **Response:**

6 This question refers to concerns expressed by the Manitoba Métis Federation (MMF).

7 Manitoba Hydro would like at the outset to clarify one apparent misstatement in comments
8 provided by MMF, where page 19 of the submission notes that “MH further indicates that their
9 approach was to restrict the cumulative effects assessment to VECs that were found to have no
10 residual effect or a positive residual effect.” As stated, this is incorrect and in fact the opposite
11 is true. As noted on page 4-38 of the EIS, VECs (valued environmental components) with no
12 residual effect or a positive residual effect from the Project, as identified in Chapter 8, are not
13 included in the cumulative effects assessment, and the cumulative effects assessment only
14 includes VECs with an adverse effect of the Bipole III Transmission Project (the Project) that
15 overlaps both temporally and spatially with the effects of other identified projects and human
16 activities.

17 The comments provided by the MMF relating to cumulative effects included the following
18 specific information requests at page 21:

- 19 (1) Please provide an explanation as to why only the socio-economic aspect of the
20 Keeyask project was considered in the cumulative effects assessment;

21

- 22 (2) Please provide an explanation as to why the cumulative effects assessment only
23 considered the Conawapa project to a limited extent;
24
- 25 (3) Please provide an explanation as to why the transportation component of the Victory
26 Nickel Mine project, which overlaps the Project Study Area, was not included as a
27 future project in the cumulative effects assessment;
28
- 29 (4) Please re-consider the findings of residual impact on moose populations and
30 “Domestic Resource Use” in light of the evidence of GHA closures and the high
31 potential for concentration of harvesters in the remaining GHAs that are transected
32 by the HVdc.
33
- 34 (5) Please reassess the potential environmental effect on moose populations and habitat
35 in GHA 12 by considering the cumulative effect of coal exploration, the pending
36 designation of all or a portion of GHA 12 as a Wildlife Management Area, existing
37 closure of various GHA's in central western Manitoba to moose hunting, in
38 combination with the potential for increased access by harvesters and/or wolf
39 predation associated with the HVdc ROW.

40 Manitoba Hydro's response to each information request as asked is provided below.

41 (1)

42 The Bipole III EIS cumulative effects assessment considered biophysical as well as socio-
43 economic aspects of the proposed Keeyask project.

44 Please see Table 9.3-1 and Table 9.3-2 of Chapter 9 of the Bipole III EIS (attached to this
45 response for reference). These tables indicate that the cumulative effects assessment in
46 Chapter 9 considered both the biophysical and the socio-economic effects of Keeyask
47 Generation and Keeyask Transmission. Temporal or spatial overlaps of residual adverse
48 biophysical effects of the Project are not expected with the Keeyask projects; however, material
49 spatial and temporal overlaps of residual adverse socio-economic effects for the Project with the
50 Keeyask project are expected and were described and assessed in section 9.3.3.1 of Chapter 9.

51 (2)

52 The Bipole III EIS cumulative effects assessment considered the proposed Conawapa project to
53 the extent that was feasible and relevant.

54 Compared with many other projects considered in this cumulative effects assessment,
55 information on the Conawapa project was somewhat more limited. As noted on page 9-10 of
56 Chapter 9 of the Bipole III EIS, prospective future projects and activities such as the Conawapa
57 project are defined as those projects or activities that were not yet approved or in the
58 planning/approvals process preparatory to being constructed or carried out and that were
59 initially considered in the assessment as potentially having effects that overlap with the effects
60 of the Project. Conawapa is considered a prospective future project as it has not been approved
61 at this time for regulatory filings and is not yet today in the regulatory approval stages – this
62 development will occur only after comprehensive environmental impact assessment, extensive
63 public consultation and approval and licensing by the relevant regulatory authorities. Any future
64 Conawapa EIS will set out a full description of the proposed project and the assessment of all
65 expected environmental effects of this project, including (if Bipole III is approved) the
66 cumulative effects of the Conawapa project in combination with the Bipole III Transmission
67 Project as approved.

68 As noted in Tables 9.3-1 and 9.3-2 in Chapter 9, potential coincidence of effects of Conawapa
69 and Bipole III on the biophysical and socio-economic environment were considered as part of
70 the biophysical and socio-economic cumulative effects assessments. Based on the information
71 available at this time regarding potential overlap of effects from these projects, the Project's
72 cumulative effects assessment focused on the potential effects of Bipole III that may overlap
73 with Conawapa construction activities (and all of the related northern workforce and
74 infrastructure implications).

75 (3)

76 The Bipole III EIS cumulative effect assessment focused on future projects within the Project
77 Study Area with environmental effects that could potentially overlap with effects of the Project.
78 In addition, the corridor for the Bipole III Project is extensive and it was recognized that every

79 local future project or activity along the HVdc route cannot be considered, for practical reasons,
80 as part of the cumulative effects assessment.

81 As noted on page 20 of the review comments provided by MMF, the Victory Nickel Mine occurs
82 outside the Project Study Area, approximately 55 km from the centre of the Project's HVdc
83 centre line. The MMF review comments also note that this mine, once operational, proposes to
84 transport materials and ore along PTH 6 north to the rail line at Ponton, and that a segment of
85 the PTH 6 transportation route falls within the Project Study Area and intersects the HVdc ROW.
86 Aside from the cumulative effects of added truck traffic on this specific segment of PTH 6, no
87 potential overlap of Bipole III and Victory Nickel Mine environmental effects is suggested for
88 consideration in the MMF review.

89 In relation to increased traffic volumes, PTH 6 was assessed in the EIS and it was determined
90 that the increase in project-related construction traffic in the vicinity of the Victory Nickel Mine
91 and the rail line at Ponton was either below five percent of existing traffic and / or within the
92 existing design capacity of the roadway (as defined by Manitoba Infrastructure and
93 Transportation. For more detailed explanation please refer to section 7.2.3 of the
94 Transportation Technical Report).

95 As reviewed in the Bipole III EIS with regard to transportation activity effects, the residual
96 adverse effects of transportation related activities for the Project HVdc line and Keewatinoow
97 are expected to be limited, in practical terms, to the construction phase. Further, potential
98 transportation activity effects of the Project are expected to be short term and reversible in
99 nature (see, Chapter 8 page 8-297 and page 8-303 of the EIS). Roads likely to notice an
100 increase in traffic will be those used to transport materials for all major construction
101 components of the Project. This would include roads between the Riel site, the northern
102 transmission line segments and Keewatinoow (PTH 6, PTH 10, PR 391, PR 280 and PR 290).

103 Given the residual adverse effects of the Project's construction-related transportation activities
104 are considered to be short term and reversible, material overlaps of the Project's effects with
105 traffic related effects from other projects occurring outside the Project Study Area are not
106 anticipated, and any such overlaps that may occur from time to time are not expected to result
107 in significant adverse effects and/or additional mitigation requirements for the Project.

108 (4) and (5)

109 These two information requests deal with basically the same issues regarding potential residual
110 environmental effects of the Project on moose populations and habitat and moose-related
111 Domestic Resource Use in light of GHA (Game Hunting Area) closures to moose hunting. On this
112 specific matter, please see Manitoba Hydro's response to MCWS/MH-TAC-011a, which notes as
113 follows:

114 The closure of GHAs 13, 13A, 14, 14A, 18, 18A, 18B and 18C and the partial closure of
115 GHAs 11 2A, 4 and 7A to moose hunting and effects of these closures on moose
116 populations and harvesting opportunities in adjacent and/or further removed GHAs was
117 not considered in the effects assessment conducted by Manitoba Hydro. And in
118 considering them now the conclusions reached in the EIS respecting residual effects and
119 cumulative effects would not change as a result of these closures.

120 Numerous access routes/travel corridors already exist in much of western Manitoba. As
121 a result the Bipole III transmission line, though creating potentially one more access
122 route through the 18 closed and remaining open GHAs (potentially is used here as
123 transmission lines are often not easily traversable in some locations and in other
124 locations parallel existing linear corridors), is not expected to significantly increase the
125 ability of hunters to access new areas and/or new opportunities for wolf predation on
126 moose in this area of Manitoba. Also as it is assumed the closures are only temporary
127 and of a relatively short term nature (<5 years).

128 As to the concern regarding the effect of concentrating hunters in the remaining open
129 GHAs, presumably this would occur irrespective of the Bipole III project and was
130 considered by Manitoba when implementing the closures and since the closures are
131 already in effect it is being managed by the responsible management authority, that
132 being Manitoba Conservation and Water Stewardship.

133 The final information request also asks for reassessment of the potential environmental effect
134 on moose populations and habitat in GHA 12 by considering the cumulative effect of the Project
135 in combination with coal exploration, the pending designation of all or a portion of GHA 12 as a
136 Wildlife Management Area, existing closures of GHA's in central western Manitoba to moose

137 hunting, in combination with the potential for increased access by harvesters and/or wolf
138 predation associated with the HVdc ROW. For the Bipole III Project EIS, the only relevant
139 consideration is the incremental effect of the Project in combination with other projects - and in
140 this context, the conclusions reached in the EIS respecting residual effects and cumulative
141 effects of the Project on moose populations and habitat would not change as a result of
142 consideration of the cumulative effects of the Project in combination with the other activities
143 noted in this IR. The Bipole III FPR follows existing rights of ways and will not augment
144 additional hunting opportunity to what already exists as described above. Moose resource
145 management by the relevant authorities continues to respond to pressures on moose
146 populations and habitat, from hunting or other sources, and it is expected that ongoing
147 responses will continue in the future as required in each area. The effects of the Bipole III
148 transmission line in the GHA 12 area is not expected to significantly reduce overall moose
149 habitat in this region or to significantly increase the ability of hunters and/or wolf predators to
150 reduce moose populations in this region.

Table 9.3-1: Potential Coincidence of Effects on Biophysical Environment

Other Projects & Activities		Bio-physical Environment Sub-components								
Adverse Project Effects on VECs (Not Significant as discussed in Chapter 8)	◇	Soils & Terrain	Air Quality and Climate	Groundwater	Aquatic Environment	Terrestrial Ecosystems & Vegetation	Mammals & Habitat	Birds & Habitat	Amphibians & Reptiles	Terrestrial Invertebrates
No Adverse Cumulative Effects	✓									
Negligible Cumulative Effects (beyond assessment discussed in Chapter 8)	□									
Potentially Non-negligible Cumulative Effects	□									
Bipole III Project	◇	◇	◇	◇	◇	◇	◇	◇	◇	◇
Wuskwatim Transmission Project (230 kV transmission lines, Thompson-Birchtree Station)	✓	□	□	✓	✓	□	✓	✓	✓	✓
Riel Sectionalization Project - The Riel Reliability Improvement Initiative	□	□	□	✓	✓	✓	✓	✓	✓	✓
Multiple existing (utility) corridors, such as water pipelines, fibre optics line, that serve local and regional needs	□	□	□	□	✓	□	✓	✓	✓	✓
Forestry operations and road development (Tolko, Louisiana Pacific)	✓	✓	□	✓	✓	□	✓	✓	✓	✓
Mineral licence area exploration, mineral lease, mining claim, and quarry lease developments	✓	✓	□	✓	✓	□	✓	✓	✓	✓
Provincial Highways and Roads, Winter road development	□	□	□	✓	✓	□	✓	✓	✓	✓
Keewatinoow wastewater management	✓	□	✓	✓	✓	✓	✓	✓	✓	□
Keyask Generation/Transmission	□	□	□	✓	□	□	✓	✓	✓	✓
Kettle Generating Station Upgrades	□	□	□	□	□	□	□	□	□	□
Urban residential development (potential for new housing stock within the Town of Gillam)	□	□	□	□	□	□	□	□	□	□
Conawapa Generating Station Projects	□	□	✓	✓	□	□	✓	✓	✓	□
Forestry operations including road development (Tolko, Louisiana Pacific)	✓	✓	□	✓	✓	□	✓	✓	✓	✓
Mineral licence area exploration, mineral lease, mining claims, and quarry lease developments	✓	✓	□	✓	✓	□	✓	✓	✓	✓
Current and future agricultural activities	✓	✓	□	✓	✓	✓	✓	✓	✓	✓

Table 9.3-2: Potential Coincidence of Effects on Socio-economic Environment

Other Projects & Activities		Socio-economic Environment Sub-components					
Adverse Project Effects on VECs (Not Significant as discussed in Chapter 8)	◇	Land Use	Resource Use	Economy	Services	Personal, Family & Community Life	Culture & Heritage
No Adverse Cumulative Effects	✓						
Negligible Cumulative Effects (beyond assessment discussed in Chapter 8)	□						
Potentially Non-negligible Cumulative Effects	■						
Bipole III Project	◇	◇	◇	◇	◇	◇	◇
Wuskwatim Transmission Project (230 kV transmission lines, Thompson-Birchtree Station)	✓	✓	□		□	✓	
Riel Sectionalization Project - The Riel Reliability Improvement Initiative	✓	□	□		□	✓	
Multiple existing (utility) corridors, such as water pipelines, fibre optics line, and serve local and regional needs	✓	✓	□	□	□	✓	
Forestry operations and road development (Tolko, Louisiana Pacific)	✓	✓	□	□	□	✓	
Mineral licence area exploration, mineral lease, mining claim, and quarry lease developments	✓	✓	□	□	□	✓	
Provincial Highways and Roads, Winter road development	✓	✓	□	□	□	✓	
Keewatinoow wastewater management	□	□	□	□	■	✓	
Keyask Generation/Transmission	✓	✓	□	■	■	✓	
Kettle Generating Station Upgrades	□	□	□	■	■	✓	
Urban residential development - plans (potential for new housing stock within the Town of Gillam)	✓	□	□	✓	✓	✓	
Conawapa Generating Station Projects	✓	✓	□	■	■	✓	
Forestry operations including road development (Tolko, Louisiana Pacific)	✓	✓	□	□	□	✓	
Mineral licence area exploration, mineral lease, mining claims, and quarry lease developments	✓	✓	□	□	□	✓	
Current and future agricultural activities	✓	✓	□	□	□	□	

Date	May 16 th 2012
Subject	Hunting and Harvesting/ Protection (EPP)
Reference	Manitoba Conservation Package – Manitoba Metis Federation Comments
Source	Manitoba Metis Federation
Question	MCWS/MH-TAC-011c

1

2 **Question:**

3 Metis won't gather in areas that have been sprayed with chemicals. Will Manitoba Hydro
4 consider non-chemical vegetation management in important gathering areas along the right-of-
5 way?

6

7 **Response:**

8 Manitoba Hydro would consider non-chemical vegetation management in clearly identified
9 sensitive sites.