

Manitoba Finance  
Debt Retirement Fund

Annual Report  
2007-2008



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**MINISTER OF  
FINANCE**

Legislative Building  
Winnipeg, Manitoba, CANADA  
R3C 0V8

HIS HONOUR JOHN HARVARD  
Lieutenant-Governor of the Province of Manitoba  
Winnipeg, Manitoba

May It Please Your Honour,

The undersigned has the honour to present the Annual Report of the Debt Retirement Fund for the year ended March 31, 2008.

Respectfully submitted,

Honourable Greg Selinger  
Minister Responsible for the  
Debt Retirement Fund

## FUND PROFILE

The Debt Retirement Fund (Fund) was established by *The Balanced Budget, Debt Repayment and Taxpayer Accountability Act* (previously Taxpayer Protection), which received Royal Assent on November 3, 1995 and was amended in August 2000.

The original Act required that the Government not incur a deficit in any year (subject to limited exceptions), that it gradually retire the general purpose debt of the Province, and that it not increase the rates of major taxes without prior approval of the voters of Manitoba in a referendum. The objectives of the Act were: (a) to prevent any further increase in the general purpose debt of the Province; (b) to provide for the retirement of the general purpose debt, so that the resources devoted to paying interest on the debt may be devoted instead to providing public services or reducing taxes; and (c) to ensure that there would be no increases in the rates of major taxes without the prior approval of taxpayers.

The amendments made in August 2000 added a plan to retire the Government's pension liability as well as the general purpose debt. In addition, the Government is now precluded from using the proceeds from the sale of crown corporations to balance the budget or bolster the Fiscal Stabilization Fund.

The Fund is a mechanism for retiring the accumulated debt and pension liability. A formula in the Act specifies the minimum amount that must be deposited into the Fund each year. This minimum deposit requirement increases as the debt is reduced. The Minister of Finance may deposit a larger amount in any year. The assets of the Fund are on deposit with the Minister of Finance. The funds are invested and accorded market rates of interest.

The amendment to the Act requires that at minimum, the Province must, from the annual deposits to the Fund, set aside for pension obligations an amount equal to pension contributions made by employees and teachers hired on or after April 1, 2000.

All money deposited in the Fund, along with any interest earned, can only be used to reduce the pension liability and general purpose debt of the Province. The amounts to be contributed to each of pensions and debt are determined annually by a Debt Retirement Fund Allocation Committee appointed under the Act by the Lieutenant-Governor in Council.

Funds allocated for pension purposes are transferred out annually. Those designated for debt retirement are transferred to the Operating Fund to retire debt as appropriate or at minimum every five years.

### 2007-2008 ACTIVITIES

A payment of \$110 million was made into the Fund in 2007-2008.

In accordance with the allocation as determined by the Debt Retirement Fund Allocation Committee, \$85 million was transferred out for pension liability purposes.

The remaining \$25 million was designated for debt retirement and remains in the Fund at year end.

## **The Public Interest Disclosure (Whistleblower Protection) Act**

*The Public Interest Disclosure (Whistleblower Protection) Act* came into effect in April 2007. This law gives employees a clear process for disclosing concerns about significant and serious matter (wrongdoing) in Manitoba public service, and strengthens protection from reprisal. The Act builds on protections already in place under other statutes, as well as collective bargaining rights, policies, practices and processes in the Manitoba public service.

Wrongdoing under the Act may be: contravention of federal or provincial legislation; an act or omission that endangers public safety, public health or the environment; gross mismanagement; or, knowingly directing or counselling a person to commit a wrongdoing. The Act is not intended to deal with routine operational or administrative matters.

A disclosure made by an employee in good faith, in accordance with the Act, and with a reasonable belief that wrongdoing has been or is about to be committed is considered to be a disclosure under the Act, whether or not the subject matter constitutes wrongdoing. All disclosures receive careful and thorough review to determine if action is required under the Act, and must be reported in a department's annual report in accordance with Section 18 of the Act.

The following is a summary of disclosures received by the Debt Retirement Fund Allocation Committee for the fiscal year 2007 – 2008;

<b>Information Required Annually (per Section 18 of The Act)</b>	<b>Fiscal year 2007 – 2008</b>
The number of disclosures received, and the number acted on and not acted on.  <i>Subsection 18(2)(a)</i>	<b>NIL</b>
The number of investigations commenced as a result of a disclosure.  <i>Subsection 18(2)(b)</i>	<b>NIL</b>
In the case of an investigation that results in a finding of wrongdoing, a description of the wrongdoing and any recommendations or corrective actions taken in relation to the wrongdoing, or the reasons why no corrective action was taken.  <i>Subsection 18(2)(c)</i>	<b>NIL</b>

## DEBT RETIREMENT FUND

### STATEMENT OF RESPONSIBILITY

The accompanying financial statements are the responsibility of management of the Department of Finance and have been prepared in accordance with Canadian generally accepted accounting principles. These accounting principles have been applied on a basis consistent with that of the preceding year. In management's opinion, the financial statements have been properly prepared with reasonable limits of materiality, incorporating management's best judgment regarding estimates and other data available up to August 27, 2008.

Management maintains internal controls to provide reasonable assurance of the reliability and accuracy of the financial information and to properly safeguard assets of the Fund.

The responsibility of the Auditor General is to express an independent, professional opinion on whether the financial statements are fairly presented in accordance with Canadian generally accepted accounting principles.

On behalf of Management

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Betty-Anne Pratt, CA  
Provincial Comptroller  
August 27, 2008



## **AUDITOR'S REPORT On The Debt Retirement Fund**

### **To the Legislative Assembly of Manitoba**

I have audited the statement of financial position of the Debt Retirement Fund as at March 31, 2008 and the statement of revenue and fund balance for the year then ended. These financial statements are the responsibility of the Fund's management. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with Canadian generally accepted auditing standards. Those standards require that I plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In my opinion, these financial statements present fairly, in all material respects, the financial position of the Fund as at March 31, 2008 and the results of its operations and cash flows for the year then ended, in accordance with Canadian generally accepted accounting principles.

Winnipeg, Manitoba  
August 27, 2008

Carol Bellringer, FCA, MBA  
Auditor General

**DEBT RETIREMENT FUND  
STATEMENT OF FINANCIAL POSITION**

As at March 31, 2008  
(in thousands)

	2008 \$	2007 \$
<b>ASSETS</b>		
Funds on Deposit with the Minister of Finance (Note 3)	78,115	51,000
	<u>78,115</u>	<u>51,000</u>
<b>FUND BALANCE</b>		
Fund Balance	<u>78,115</u>	<u>51,000</u>

**DEBT RETIREMENT FUND  
STATEMENT OF REVENUE  
AND FUND BALANCE**

For the Year Ended March 31, 2008  
(in thousands)

	2008 \$	2007 \$
<b>Revenue</b>		
Interest Income	2,115	1,000
Fund Balance, beginning of year	51,000	25,000
	<u>53,115</u>	<u>26,000</u>
<b>Transfers</b>		
Transfer from the Operating Fund (Note 4)	110,495	110,495
Transfers for Pension Obligation (Note 4)	(85,495)	(85,495)
	<u>25,000</u>	<u>25,000</u>
Fund Balance, end of year	<u>78,115</u>	<u>51,000</u>

**DEBT RETIREMENT FUND  
NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED MARCH 31, 2008**

**1. Incorporation and Function**

The Debt Retirement Fund was established under the authority of the *Balanced Budget, Debt Repayment and Taxpayer Protection Act*, which received Royal Assent on November 3, 1995. The purpose of the Fund was to assist in the orderly repayment of debt pursuant with sections 8(4) and 8(6) of the Act.

On August 18, 2000, the *Balanced Budget, Debt Repayment and Taxpayer Protection Amendment and Consequential Amendments Act* was passed amending *The Balanced Budget, Debt Repayment and Taxpayer Protection Act*, with related amendments to *The Fiscal Stabilization Fund Act* and *The Financial Administration Act*. The Bill changed the name of the Act to *The Balanced Budget, Debt Repayment and Taxpayer Accountability Act*. This Act is deemed to have come into force on April 1, 2000 and applies to fiscal years commencing after March 31, 2000.

**2. Significant Accounting Policies**

a) Basis of Accounting

These financial statements have been prepared in accordance with Canadian generally accepted accounting principles for senior governments as recommended by the Public Sector Accounting Board of the Canadian Institute of Chartered Accountants.

b) Funds on Deposit with the Minister of Finance

Cash equivalents are recorded at cost which approximates market value. Portfolio investments are recorded at cost.

**3. Funds on Deposit with the Minister of Finance**

	(thousands)	
	2008	2007
	\$	\$
Cash and cash equivalents	<u>78,115</u>	<u>51,000</u>

**4. Transfer for Debt Retirement and Pension Obligation**

The Government transferred \$110 million (2007 - \$110 million) to the Debt Retirement Fund from the Operating Fund for the specific purpose of reducing general purpose debt and pension obligations with the Civil Service Superannuation Fund and the Teachers' Retirement Allowances Fund. The transfer was made in accordance with subsection 8 (4) of *The Balanced Budget, Debt Repayment and Taxpayer Accountability Act*. The Government transferred \$85 million (2007 - \$85 million) from the Debt Retirement Fund for the specific purpose of providing for the future retirement of pension obligations with the Civil Service Superannuation Fund and the Teachers' Retirement Allowances Fund. This transfer was made in accordance with subsection 8 (6) of *The Balanced Budget, Debt Repayment and Taxpayer Accountability Act*.

**5. Statement of Cash Flows**

A statement of cash flows has not been presented in these financial statements as no additional useful information would be provided by its inclusion.